A Component Unit of the City of Rockford, Illinois

# FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Years Ended June 30, 2019 and 2018

A Component Unit of the City of Rockford, Illinois

# TABLE OF CONTENTS As of and for the Years Ended June 30, 2019 and 2018

Independent Auditors' Report	1 – 2
Required Supplementary Information	
Management's Discussion and Analysis	3 – 11
Financial Statements	
Statements of Net Position	12 – 13
Statements of Revenues, Expenses, and Changes in Net Position	14
Statements of Cash Flows	15 – 16
Notes to Financial Statements	17 – 36
Required Supplementary Information	
Defined Benefit Pension Plan – Schedule of the Changes in the Employer's Net Pension Liability and Related Ratios	37
Defined Benefit Pension Plan – Schedule of Employer Contributions and Notes to Required Supplementary information	38
Other Post-Employment Benefits Plan – Schedule of Changes in Net OPEB Liability and Related Ratios	39
Other Post-Employment Benefits Plan – Schedule of Contributions	40
Supplementary Information	
Operating Expenses, Excluding Depreciation	41
Illinois Department of Transportation	
Independent Auditors' Report on Compliance with Laws and Regulations Applicable to the Financial Assistance Received from the Illinois Department of Transportation	42 – 43
Schedule of Operating Subsidy	44
Report on Federal Awards	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	45 – 46
Independent Auditors' Report on Compliance for Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	47 – 49
Schedule of Expenditures of Federal Awards	50
Notes to Schedule of Expenditures of Federal Awards	51 – 52
Schedule of Findings and Questioned Costs	53 – 54



#### INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Rockford Mass Transit District Rockford, Illinois

## **Report on the Financial Statements**

We have audited the accompanying financial statements of Rockford Mass Transit District (the District), a component unit of the City of Rockford, Illinois, as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Rockford Mass Transit District as of June 30, 2019 and 2018, and the respective changes in its financial position and its cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matter

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements as a whole. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

Baker Tilly Virchaw & rause, LLP

In accordance with *Government Auditing Standards*, we have issued our report on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Madison, Wisconsin December 20, 2019

# Rockford Mass Transit District (RMTD) Management's Discussion and Analysis Fiscal Year Ended June 30, 2019 and 2018 UNAUDITED

This section of the Rockford Mass Transit District's (RMTD) annual financial report presents a discussion and analysis of RMTD's financial performance during the fiscal year that ended June 30, 2019. Please read this section in conjunction with the transmittal letter at the front of this report and RMTD's financial statements that follow this section.

#### FINANCIAL HIGHLIGHTS

- Total operating revenues for fiscal year 2019, at \$1,810,209, was 4.13% higher than the comparable fiscal year 2018 total operating revenues of \$1,738,362. Fixed Route passenger service for fiscal year 2019, at 1,519,254 was 2.10% lower than the comparable fiscal year 2018 fixed route passenger service of 1,551,899. Paratransit passenger service for fiscal year 2019, at 128,724 was 9.90% higher than the comparable fiscal year 2018 paratransit passenger service of 117,125.
- Total operation and maintenance expenses for fiscal year 2019, at \$16,372,579, was 7.75% lower than the comparable total operation and maintenance expenses for fiscal year 2018 of \$17,748,860.
- Total operating subsidies for fiscal year 2019, at \$15,008,679, was 0.86% lower than the comparable total operating subsidies for fiscal year 2018 of \$15,138,779.
- Total net position for fiscal year 2019 at \$15,915,253, was 50.13% higher than the comparable total net assets for fiscal year 2018 of \$10,601,292. The renovation and expansion of the Downtown Transfer Center was the reason for the notable increase in the comparable total net assets change between the two fiscal years reported within the statements.
- Total noncurrent assets comprised of capital assets (net of depreciation) for fiscal year 2019, at \$24,522,437, was 24.15% higher than the comparable total noncurrent assets for fiscal year 2018 of \$19,752,763.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of this annual report consists of six parts: management's discussion and analysis (this section), the basic financial statements, the required supplementary information, other supplemental information, the Illinois Department of Transportation and reports on federal awards.

The financial statements provide both short-term and long-term information about RMTD's overall financial status. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of other supplementary information that further explains and supports the information in the financial statements.

RMTD's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units on an accrual basis. Under this basis, revenues are recognized in the period in which they are earned, expenses are recognized in the period in which they are incurred, and depreciation of assets is recognized in the Statements of Revenues, Expenses, and Changes in Net Assets. All assets and liabilities associated with the operation of RMTD are included in the Statements of Net Assets.

#### FINANCIAL ANALYSIS OF THE RMTD

## **Statement of Net Position**

RMTD's total net position on June 30, 2019 totaled \$15,915,253, a 50.13% increase from the June 30, 2018 total net position that totaled \$10,601,292. (See Table A-1.) Total assets & deferred outflow of resources increased 17.72% to \$37,588,441 and total liabilities and deferred inflows increased 1.61% to \$21,673,188.

RMTD's total net position on June 30, 2018 totaled \$10,601,292, a 44.26% decrease from the June 30, 2017 total net position that totaled \$19,019,453. (See Table A-1.) Total assets & deferred outflow of resources decreased 2.52% to \$31,931,174 and total liabilities increased 55.26% to \$21,329,882.

Table A-1
Rockford Mass Transit's Total Net Position
(in thousands of dollars)

				2019-2018%	
		2019	2018	%Change	2017
Current assets	\$	10,549.4 \$	9,643.4	9.40%\$	9,136.2
Non-current assets		24,522.4	19,752.8	24.15%	20,561.8
Pension deferred outflows		2,516.6	2,535.0	-0.73%	3,059.4
Total Assets & Def. Outflows	\$	37,588.4 \$	31,931.2	17.72%\$	32,757.4
Current liabilities	\$	3,149.9 \$	2,939.5	7.16%\$	2,234.9
Deferred credits		2,170.7	2,009.1	8.04%	2,082.5
Pension liability		5,259.2	5,779.0	-8.99%	6,180.0
Post-Employment Benefits Obligations		10,677.6	10,602.3	0.71%	3,240.5
Total Liabilities		21,257.4	21,329.9	-0.34%	13,737.9
Pension deferred inflows of resources		415.8	-		-
Net assets:					
Inv. in capital assets, net of related debt		24,522.4	19,752.8	24.15%	20,561.8
Restricted for EBT, Pub Liab & WC		1,282.0	72.8	1660.99%	284.3
Unrestricted		(9,889.2)	(9,224.3)	7.21%	(1,826.6)
Total Net Position		15,915.2	10,601.3	50.12%	19,019.5
Total Link Dof Inflorer CoNet Davidian	•	27 500 A P	21 021 2	17.700/ ¢	22.757.4
Total Liab., Def. Inflows & Net Position	\$	37,588.4 \$	31,931.2	17.72%\$	32,757.4

The total current assets for fiscal year 2019, at \$10,549,393, increased by 9.39% in comparison to the current assets for fiscal year 2018 of \$9,643,410. The current liabilities for fiscal year 2019, of \$3,149,935, increased by 7.16% in comparison to the current liabilities for fiscal year 2018 of \$2,939,469.

The current assets for fiscal year 2018, at \$9,643,410, increased by 5.55% in comparison to the current assets for fiscal year 2017 of \$9,136,202. The current liabilities for fiscal year 2018, of \$2,939,469, increased by 31.53% in comparison to the current liabilities for fiscal year 2017 of \$2,234,877.

Capital assets less accumulated depreciation and amortization for fiscal year 2019, at \$24,522,437, increased by 24.15% in comparison to the capital assets less accumulated depreciation and amortization for fiscal year 2018 of \$19,752,763. Depreciation Expense for fiscal year 2019 amounted to \$2,023,696 and the Disposition of Assets was \$529,538.

Capital assets less accumulated depreciation and amortization for fiscal year 2018, at \$19,752,763, decreased by 3.93% in comparison to the capital assets less accumulated depreciation and amortization for fiscal year 2017 of \$20,561,758. Depreciation Expense for fiscal year 2018 amounted to \$2,269,686 and the Disposition of Assets was \$0.

In compliance with GASB 68, a net pension liability of \$5,259,158 was recognized during fiscal year 2019 compared to a net pension liability of \$5,778,998 during fiscal year 2018. In accordance with that compliance, a pension deferred outflow of \$2,516,611 and a pension deferred inflow of \$415,760 were also recognized. The annual contribution to the pension plan was \$1,500,000 for fiscal year 2019.

In compliance with GASB 68, a net pension liability of \$5,778,998 was recognized during fiscal year 2018 compared to a net pension liability of \$6,180,038 during fiscal year 2017. In accordance with that compliance, a pension deferred outflow of \$2,535,001 and a pension deferred inflow of \$0.00 were also recognized. The annual contribution to the pension plan was \$1,400,000 for fiscal year 2018.

In compliance with GASB 75, a net other post-employment obligation (liability) of \$10,677,590 was recognized during fiscal year 2019 compared to a net other post-employment obligation (liability) of \$10,602.269 during fiscal year 2018. The amount expensed for fiscal year 2019 amounted to \$75,321. The amount expensed for fiscal year 2018 amounted to \$583,014; additional expense was recorded in fiscal year 2018 for the implementation of GASB 75.

In fiscal year 2018, RMTD implemented GASB 75, which relates to Other Post-Employment Benefits. In compliance with GASB 75, an additional accrual was expensed for Other Post-Employment Benefits for the fiscal year end of June 30, 2018. The amount expensed for the fiscal year 2018 amounted to \$583,014. The other post-employment obligation (liability) for the fiscal year end June 30, 2018 increased by \$7,361,732, 227.18%, from \$3,240,537 to \$10,602,269. Prior to fiscal year 2018, RMTD followed guidance issued under GASB 45.

# Statement of Revenues, Expenses and Changes in Net Position

The total net position for fiscal year 2019, was \$15,915,253 compared to a net position of \$10,601,292 at the end of fiscal year 2018. (See Table A-2.) RMTD's total operating revenues increased by 4.13% to \$1,810,209 and total operating expenses (including depreciation) decreased by 8.10% to \$18,395,275.

The total net position for fiscal year 2018, was \$10,601,292 compared to a net position of \$19,019,453 at the end of fiscal year 2017. (See Table A-2.) RMTD's total operating revenues increased by 6.89% to \$1,738,362 and total operating expenses (including depreciation) increased by 15.66% to \$20,018,546.

Table A-2
Rockford Mass Transit's Statement of Revenues, Expenses, and Changes in Net Position
(in thousands of dollars)

2010 2010

				2019-2018	
		2019	2018	% Change	2017
Operating Revenues:					
Passenger fares	\$	1,551.1 \$	1,550.2	0.06%\$	1,473.4
Advertising		82.8	70.0	18.29%	69.4
Other		176.3	118.2	49.15%	83.5
Total operating revenues		1,810.2	1,738.4	4.13%	1,626.3
Operating Expenses:					
Operating expenses		16,372.6	17,748.9	-7.75%	15,354.0
Provision for depreciation		2,023.7	2,269.7	-10.84%	1,953.4
Total operating expenses		18,396.3	20,018.6	-8.10%	17,307.4
Operating loss		16,586.1	18,280.2	-9.27%	15,681.1
Total operating subsidies		15,008.7	15,138.8	-0.86%	13,978.7
Capital contributions		6,793.4	1,460.7	365.08%	1,470.4
Investment income & other		98.0	41.3	137.29%	17.0
Total nonoperating rev. & capital contr.		21,900.1	16,640.8	31.60%	15,466.1
Change in net position		5,314.0	(1,639.4)	-424.14%	(215.0)
Net position, beginning of the year		10,601.3	19,019.4	-44.26%	19,234.4
Culmulative effect in accting principle		· -	(6,778.7)		-
Net Position - End Of Year	\$	15,915.3 \$	10,601.3	50.13%\$	19,019.4

Advertising Revenue for fiscal year 2019, at \$82,854, was 18.29% higher than the comparable advertising revenue for fiscal year 2018 of \$69,948.

Advertising Revenue for fiscal year 2018, at \$69,948, was 0.86% higher than the comparable advertising revenue for fiscal year 2017 of \$69,407.

Capital contribution's for fiscal year 2019, at \$6,793,370, was 365.08% higher than the comparable capital contribution for fiscal year 2018 of \$1,460,691. This was primarily due to the Downtown Transfer Center renovation and expansion.

Capital contribution's for fiscal year 2018, at \$1,460,691, was 0.66% lower than the comparable capital contribution for fiscal year 2017 of \$1,470,418. Investment Income for fiscal year 2018, at \$39,671, was 142.94% higher than the comparable interest income for fiscal year 2017 of \$9,297.

Investment Income & Other for fiscal year 2019, at \$97,978, was 137.40% higher than the comparable interest income for fiscal year 2018 of \$41,271.

# **Operating Expenses**

Total expenses for operating subsidy before depreciation, for fiscal year 2019, at \$16,372,579, decreased by 7.75% or \$1,376,281 in comparison to fiscal year 2018 of \$17,748,860. (See Table A-3 for details by operating function.

Total expenses for operating subsidy before depreciation, for fiscal year 2018, at \$17,625,460, increased by 15.72% or \$2,394,326 in comparison to fiscal year 2017 of \$15,231,134. (See Table A-3 for details by operating function.)

Table A-3
Rockford Mass Transit's Operation and Maintenance Expenses
(in thousands of dollars)

	2019-2018					
		2019	2018	% Change	2017	
Operator wages	\$	3,977.00 \$	3,828.47	3.88%	\$ 3,496.91	
Other wages		2,726.53	2,683.07	1.62%	2,495.58	
Fringe benefits		5,818.26	6,065.38	-4.07%	6,061.99	
Services		1,082.58	929.79	16.43%	653.49	
Materials and supplies		1,973.22	1,867.92	5.64%	1,631.74	
Utilities		244.20	216.86	12.61%	223.97	
Casualty and liability		386.93	569.80	-32.09%	391.83	
Taxes		5.90	5.35	10.28%	6.18	
Purchased transportation		365.64	349.08	4.74%	347.41	
Advertising/promotion media		106.15	130.63	-18.74%	167.48	
Miscellaneous		186.39	193.74	-3.79%	187.91	
Leases and rentals		43.79	78.32	-44.09%	13.15	
Self-insurance trust activity		(458.58)	707.05	-164.86%	(390.86)	
Other		(85.43)	123.40	-169.23%	67.23	
Expenses For Operating Subsidy		16,372.58	17,748.86	-7.75%	15,354.01	
Pension Exp Excess GASB 68		85.71	(123.40)	-169.46%	(122.88)	
Total Operating Cost for Op Sub.	\$	16,458.29 \$	17,625.46	-6.62% \$	15,231.13	

Operator wages expenses for fiscal year 2019, at \$3,977,003, were 3.88% higher than the comparable fiscal year 2018 operator wages of \$3,828,475. Paratransit passenger service for fiscal year 2019, at 128,724 was 9.90% higher than the comparable fiscal year 2018 paratransit passenger service of 117,125 accounted for the majority of this increase.

Operator wages expenses for fiscal year 2018, at \$3,828,475, were 9.48% higher than the comparable fiscal year 2017 operator wages of \$3,496,910. Paratransit passenger service for fiscal year 2018, at 117,125 was 14.21% higher than the comparable fiscal year 2017 paratransit passenger service of 102,549 accounted for the majority of this increase.

Other wages expenses for fiscal year 2019, at \$2,726,525, were 1.62% higher than the comparable fiscal year 2018 other wages of \$2,683,068 due to annual increases within the administrative staff.

Other wages expenses for fiscal year 2018, at \$2,683,068, were 7.51% higher than the comparable fiscal year 2017 other wages of \$2,495,587 primarily due to an increase in administrative staff.

Fringe benefits expenses for fiscal year 2019, at \$5,818,257, were 4.07% lower than the comparable fiscal year 2018 fringe benefits of \$6,065,376.

Fringe benefits expenses for fiscal year 2018, at \$6,065,376, were 0.06% higher than the comparable fiscal year 2017 fringe benefits of \$6,061,987.

Services expenses for fiscal year 2019, at \$1,082,578, were 16.43% higher than the comparable fiscal year 2018 services of \$929,790 due to website design, security services and contract of services for the completion of capital project(s).

Services expenses for fiscal year 2018, at \$929,790, were 42.28% higher than the comparable fiscal year 2017 services of \$653,489 due to website design, union negotiations, custodial and security services.

Materials and supplies expenses for fiscal year 2019, at \$1,973,220, were 5.64% higher than the comparable fiscal year 2018 material and supplies of \$1,867,916 primarily due to an increase in bus parts in comparison to fiscal year 2018.

Materials and supplies expenses for fiscal year 2018, at \$1,867,916, were 14.47% higher than the comparable fiscal year 2017 material and supplies of \$631,739 primarily due to an increase in bus parts in comparison to fiscal year 2016.

Utilities expenses for fiscal year 2019, at \$244,195, were 12.61% higher than the comparable fiscal year 2018 utilities of \$216,856. As with Fiscal year 2018, included within utilities expenses for fiscal year 2019 were automated vehicle locator (AVL) expenses on all of the fixed route (FR) buses and mobile data terminal (MBT) expenses on located on all of the demand response / paratransit (DR) vehicles. The AVL for FR allows for RMTD and the public to know where the buses in service are within their scheduled route. The MBT for DR allows for instant communication of the scheduled manifest and potential changes with each driver and RMTD staff.

Utilities expenses for fiscal year 2018, at \$216,856, were 3.18% lower than the comparable fiscal year 2017 utilities of \$223,967. As with Fiscal year 2017, included within utilities expenses for fiscal year 2018 were automated vehicle locator (AVL) expenses on all of the fixed route (FR) buses and mobile data terminal (MBT) expenses on located on all of the demand response / paratransit (DR) vehicles. The AVL for FR allows for RMTD and the public to know where the buses in service are within their scheduled route. The MBT for DR allows for instant communication of the scheduled manifest and potential changes with each driver and RMTD staff.

Casualty and liability expenses for fiscal year 2019, at \$386,925, were 32.10% lower than the comparable fiscal year 2018 casualty and liability expenses of \$569,804. While insurance premiums were comparable in cost to the previous fiscal, the number of self-insured public liability settlements lowered the outstanding claims reserves significantly compared to fiscal year 2018.

Casualty and liability expenses for fiscal year 2018, at \$569,804, were 45.42% higher than the comparable fiscal year 2017 casualty and liability expenses of \$391,826. While insurance premiums were comparable in cost to the previous fiscal, the number of self-insured public liability accidents increased significantly compared to fiscal year 2017.

Purchased transportation expenses of \$365,641 were operating expenses incurred during fiscal year 2019 by the Boone County Council on Aging (BCCA) for providing urbanized demand response transportation services. The expenses incurred for this service were offset by a portion of the Downstate Operating Grant (DOAP) applied for and received by RMTD along with a local match received by RMTD from their region. In Fiscal Year 2018, the purchased transportation expense incurred for BCCA was \$349,079. Utilization of this service increased due to the reduction of Fixed Route service provided within the City of Belvidere.

Purchased transportation expenses of \$349,079 were operating expenses incurred during fiscal year 2018 by the Boone County Council on Aging (BCCA) for providing urbanized demand response transportation services. The expenses incurred for this service were offset by a portion of the Downstate Operating Grant (DOAP) applied for and received by RMTD along with a local match received by RMTD from their region. In Fiscal Year 2017, the purchased transportation expense incurred for BCCA was \$347,411. Utilization of this service increased due to the reduction of Fixed Route service provided within the City of Belvidere.

Advertising/Promotion media expenses for fiscal year 2019, at \$106,149, were 18.74% lower than the comparable fiscal year 2018 advertising/promotion media of \$130,628. The actual bus wrapping of a bus is now included within the advertising expense budget. Advertising Revenue is thus increased for the charge of the wrapping expense to the advertiser.

Advertising/Promotion media expenses for fiscal year 2018, at \$130,628 22.0% lower than the comparable fiscal year 2017 advertising/promotion media of \$167,480. The actual bus wrapping of a bus is now included within the advertising expense budget. Advertising Revenue is thus increased for the charge of the wrapping expense to the advertiser. However, there were less bus wrappings in fiscal year 2018 than there were in fiscal year 2017.

Miscellaneous expenses for fiscal year 2019, at \$186,391, were 3.8% lower than the comparable fiscal year 2018 miscellaneous expenses of \$193,749.

Miscellaneous expenses for fiscal year 2018, at \$193,749, were 3.1% higher than the comparable fiscal year 2017 miscellaneous expenses of \$187,915.

CAPITAL ASSET AND CAPITAL PROJECTS

## **Capital Assets**

The total net capital assets (net of depreciation) for fiscal year 2019, at \$24,522,437, was 24.15% higher than the comparable total net capital assets (net of depreciation) for fiscal year 2018 of \$19,752,763. The increase was due to the renovation and expansion of the Downtown Transfer Facility described within the Capital Projects section below. (See Table A-4)

Table A-4
Rockford Mass Transit's Capital Assets
(in thousands of dollars)

	2019-2018				
		2019	2018	% Change	2017
Land	\$	2,894.5 \$	2,894.5	0.00% \$	2,894.5
Construction Work In Process		-	1,593.4	-100.00%	269.5
Transit Plant In Service		45,564.1	37,706.9	20.84%	37,570.1
Total Gross Capital Assets	\$	48,458.6 \$	42,194.8	14.84% \$	40,734.1
Less accumulated depreciation		23,936.2	22,442.0	6.66%	20,172.3
Total Net Capital Assets	\$	24,522.4 \$	19,752.8	24.15% \$	20,561.8

# **Capital Projects**

The following is a current list, along with a brief description, of the major capital projects that are on RMTD's project agenda:

Downtown Transfer Center Renovation and Expansion – With the RMTD Downtown Transfer Center facility being built 31 years ago on a very tight budget, RMTD has sought and received funding to upgrade and enhance this facility. Even though RMTD had a signed grant to perform this work, IDOT withdrew those funds. In FY2016, RMTD applied for and received grant funding to cover the cost of designing and constructing a scaled back portion of this needed upgrade. During FY2017, RMTD issued an RFQ for Design Services, hired an architectural team, and began the design work for this project. In FY2018, funds were restored by IDOT and other funds were assembled to restore the project to full plan of renovating and expanding the transfer center and reconfiguring the bus berth. Phase 1 work only on the building began. In FY2019, the design was fully completed and the site changes were added to the project. Substantial completion for the Phase 1 work was reached in February of 2019 with substantial completion for the Phase 2 work occurring a few months later. FY2020 work will consist primarily of punch list items and project closeout.

*Procurement of Vehicles* – During Fiscal Year ending June 30, 2019, RMTD purchased 3 – Medium Duty Paratransit vehicles with associated electronic equipment at \$66,012 each for a total of \$198,036.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

For the fiscal year ending June 30, 2020, the operational budget was submitted to and approved by the Board of Trustees. The total operating expense (excluding depreciation), for the aforementioned timeframe, is projected to be \$18,542,202.

The fiscal year 2020 operational budget includes projected expenditures of \$13,518,448 for fixed route services and \$4,601,254 for paratransit services which includes providing demand response service into the Stateline Mass Transit District (SMTD) area per a contractual relationship with that district. Service to the Stateline Mass Transit District began in February of 2008 and provides demand response service to the South Beloit, Rockton and Roscoe residents with connectivity into the Rockford region. Urban transportation projected expenditures for service to Belvidere & Boone County is budgeted at \$422,500. Fixed routes services were expanded to include the City of Belvidere beginning in October of 2011.

Total operating revenues for the fiscal year ending June 30, 2020 are projected to be \$1,940,251 of which included \$100,500 projected for advertising revenue, \$60,000 for investment income and \$137,525 for non-transportation revenue. Fixed route passenger service is projected at \$1,010,579 and paratransit service revenue was projected at \$509,625. STMD farebox revenue is projected at \$31,100. BCCA farebox revenue is projected to be \$52,000. The last fare increase was implemented and became effective May 1, 2009.

Total operating assistance, excluding capital contributions, for the fiscal year ending June 30, 2020 are projected to be \$16,601,951. The majority of the non-operating revenues are subsidies from the State of Illinois, preventive maintenance and local matching funds. The State of Illinois subsidy is budgeted to be 65% of eligible expenses.

It is RMTD's goal to maximize the services that can be provided by RMTD in the most economic and efficient manner without compromising the needs of the current RMTD clients. It is further anticipated that if service can become more efficient, then more people will begin to utilize the RMTD service, for their transportation needs. The changes within our economy and the increased interest in our services from communities to the north and east will be will be some of the challenges that RMTD will face during the new fiscal year. Thanks to the leadership and guidance of the Board of Trustees and management, the staff of RMTD is prepared and ready to meet these foreseeable challenges.

#### CONTACTING THE RMTD'S FINANCIAL MANAGEMENT

This financial report is designed to provide interested parties with a general overview of RMTD's finances and to demonstrate RMTD's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Rockford Mass Transit District, 520 Mulberry Street, Rockford, IL 61101.

# STATEMENTS OF NET POSITION As of June 30, 2019 and 2018

ASSETS		
	 2019	 2018
CURRENT ASSETS		
Cash and investments	\$ 2,753,261	\$ 2,981,176
Cash and investments designated for OPEB	3,834,628	3,748,501
Cash and investments restricted for public liability, employee		
health insurance, and workers compensation claims	1,957,676	1,117,715
Grant Receivables		
Federal Transit Administration, operating grants	1,659	158,820
Federal Transit Administration, capital grants	388,393	331,546
State of Illinois operating assistance	-	108,124
State of Illinois capital grant	976,691	523,566
Other receivables	122,763	186,182
Supplies inventory	384,248	371,566
Prepaid expenses	130,074	 116,214
Total Current Assets	 10,549,393	9,643,410
NONCURRENT ASSETS		
Capital Assets		
Land	1,969,934	1,969,934
Land improvements	924,521	924,521
Transit capital assets in service	45,564,115	37,706,837
Accumulated depreciation	(23,936,133)	(22,441,975)
Construction work in process	 	 1,593,446
Total Noncurrent Assets	 24,522,437	 19,752,763
Total Assets	 35,071,830	 29,396,173
DEFERRED OUTFLOWS OF RESOURCES		
Pension deferred outflows of resources	2,516,611	2,535,001
r ension deletted outflows of resources	 2,010,011	 2,000,001
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	 37,588,441	 31,931,174

LIABILITIES				
LIADIENIES		2019		2018
CURRENT LIABILITIES				
Accounts payable	\$	1,357,133	\$	989,165
Accrued wages, compensated absences, and benefits	•	873,258	·	905,448
State of Illinois operating assistance advance		243,863		-
Accrued expenses - self-insurance liabilities		675,681		1,044,856
Total Current Liabilities	_	3,149,935		2,939,469
NONCURRENT LIABILITIES				
Pension liability		5,259,158		5,778,998
Deferred revenue		2,170,745		2,009,146
Other post-employment benefit liability		10,677,590		10,602,269
Total Noncurrent Liabilities	_	18,107,493	_	18,390,413
Total Liabilities		21,257,428		21,329,882
DEFERRED INFLOWS OF RESOURCES				
Pension deferred inflows of resources	_	415,760		
NET POSITION				
NET POSITION				
Net investment in capital assets		24,522,437		19,752,763
Restricted for public liability, employee health insurance,				
and workers compensation claims		1,281,995		72,859
Unrestricted	_	(9,889,179)		(9,224,330)
TOTAL NET POSITION	\$	15,915,253	\$	10,601,292

STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Years Ended June 30, 2019 and 2018

		2019		2018
OPERATING REVENUES				
Passenger fares	\$	1,551,076	\$	1,550,241
Advertising		82,854		69,948
Other		176,279		118,173
Total Operating Revenues		1,810,209	_	1,738,362
OPERATING EXPENSES				
Transportation		9,955,425		9,873,001
Maintenance		3,224,953		3,073,260
General administration		3,192,201		4,802,599
Total Operation and Maintenance Expenses		16,372,579		17,748,860
Depreciation expense		2,023,696	_	2,269,686
Total Operating Expenses		18,396,275		20,018,546
Operating Loss		(16,586,066)	_	(18,280,184)
NONOPERATING REVENUES				
Investment income		97,378		39,671
Other		600		1,600
Operating Subsidies				
Federal		1,718,672		1,727,303
State of Illinois		10,399,858		10,523,655
City of Rockford		1,406,669		1,569,106
Stateline Mass Transit District		837,642		695,340
City of Loves Park		298,219		297,393
Village of Machesney Park Boone County		208,245 114,374		196,215 104,767
City of Belvidere		25,000		25,000
Total Operating Subsidies		15,008,679		15,138,779
			-	
Total Nonoperating Revenues	-	15,106,657	_	15,180,050
Loss Before Contributions		(1,479,409)		(3,100,134)
CAPITAL CONTRIBUTIONS - FEDERAL, STATE, & LOCAL		6,793,370		1,460,691
CHANGE IN NET POSITION		5,313,961		(1,639,443)
NET POSITION - Beginning of Year		10,601,292		19,019,453
Cumulative effect of a change in accounting principle				(6,778,718)
NET POSITION - END OF YEAR	\$	15,915,253	\$	10,601,292
	<u> </u>		÷	

# STATEMENTS OF CASH FLOWS For the Years Ended June 30, 2019 and 2018

	2019	2018
CACH ELOWIC FROM ORERATING ACTIVITIES	2019	2010
CASH FLOWS FROM OPERATING ACTIVITIES  Received from customers	\$ 1.614.495	\$ 1.552.919
Received from other sources	\$ 1,614,495 259,733	\$ 1,552,919 189,721
Paid to suppliers for goods and services	(8,816,048)	•
Paid to employees for services	(6,746,379)	(5,664,710)
	(13,688,199)	(14,994,925)
Cash Flows From Operating Activities	(13,000,199)	(14,994,923)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Cash receipts from operating subsidies	15,517,827	16,924,158
CASH FLOWS FROM INVESTING ACTIVITIES		
Long term investments sold	-	1,001,684
Investment income	97,378	39,671
Cash Flows From Investing Activities	97,378	1,041,355
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES		
Acquisition and construction of capital assets	(7,512,231)	(1,103,860)
Capital contributions - federal, state and local	6,283,398	884,852
Cash Flows From Capital and Related Financing Activities	(1,228,833)	(219,008)
Net Change in Cash and Cash Equivalents	698,173	2,751,580
CASH AND CASH EQUIVALENTS – Beginning of Year	7,847,392	5,095,812
CASH AND CASH EQUIVALENTS – END OF YEAR	\$ 8,545,565	\$ 7,847,392

	2019	2018
RECONCILIATION OF OPERATING LOSS TO NET CASH		
FLOWS FROM OPERATING ACTIVITIES		
Operating loss	\$ (16,586,066)	\$ (18,280,184)
Adjustments to reconcile operating loss to net cash used in		
operating activities		
Nonoperating revenue	600	1,600
Noncash items included in operating loss		
Depreciation expense	2,023,696	2,269,686
Changes in assets, deferred outflows of resources, and liabilities		
Accounts receivable	63,419	2,678
Supplies inventory	(12,682)	
Prepaid expenses	(13,860)	
Accounts payable	1,086,829	113,348
Accrued expenses - self-insurance liabilities	(369,175)	
Accrued expenses - other	(32,190)	
Advance from City of Rockford	161,599	(73,350)
Pension liability	(85,690)	123,400
Other post-employment benefit liability	75,321	583,014
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$ (13,688,199)	\$ (14,994,925)
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO		
STATEMENTS OF NET POSITION ACCOUNTS		
Cash and investments	\$ 2,753,261	
Cash and investments designated for OPEB	3,834,628	3,748,501
Cash and investments restricted for public liability, employee		
health insurance, and workers compensation claims	1,957,676	1,117,715
CASH AND CASH EQUIVALENTS	\$ 8,545,565	\$ 7,847,392

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Rockford Mass Transit District (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to enterprise funds of government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The significant accounting principles and policies utilized by the District are described below.

#### REPORTING ENTITY

The District was established to provide for operation of a bus transit system, including paratransit services, in the City of Rockford, Illinois and surrounding areas. The District's Trustees are appointed by the City of Rockford. The District receives operating subsidies from the City of Rockford, the City of Loves Park, the Village of Machesney Park, the City of Belvidere, the Stateline Mass Transit District, Boone County, the State of Illinois and the Federal Government. The District is a component unit of the City of Rockford, as defined GASB Statement No. 61, and accordingly, the District's financial statements are also included in the basic financial statements of the City of Rockford.

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The term measurement focus is used to denote <u>what</u> is being measured and reported in the District's operating statement. The District is accounted for on the flow of economic resources measurement focus. The fundamental objective of this focus is to measure whether the District is better or worse off economically as a result of events and transactions of the period.

The term basis of accounting is used to determine <u>when</u> a transaction or event is recognized on the District's operating statement. The District uses the full accrual basis of accounting. Under this basis, revenues are recorded when earned and expenses are recorded when incurred, even though actual payment or receipt may not occur until after the period ends.

The District follows enterprise fund accounting. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business or where the governing body has decided that the determination of revenues earned, costs incurred and net income is necessary for management accountability.

In June 2015, the GASB issued Statement No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. This statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. This standard was implemented July 1, 2017. The cumulative effect of the change in accounting principle is shown in the current year and described in Note 11.

Preparation of financial statements in conformity with generally accepted accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, AND NET POSITION

#### Cash and Cash Equivalents

For purposes of reporting cash flows, the District considers all cash and short-term investments purchased with maturities of three months or less to be cash and cash equivalents. Cash and cash equivalents restricted for public liability, workmen's compensation and employee health insurance are funds that are restricted to pay for costs incurred in those areas.

#### **Deposits and Investments**

State statutes restrict investment of transit funds. Investments are limited to:

- 1. Time deposits in any bank, savings bank, trust company, or savings and loan association which are insured.
- 2. Bonds or securities issued by the federal government.
- 3. Illinois State Treasurer's Investment Pool.
- 4. Money market mutual funds with portfolios of securities issued or guaranteed by the United States government.
- 5. Short-term commercial paper rated within the three highest classifications by at least two standard rating services.
- 6. Repurchase agreements with public depositories.

Pension funds may also invest in certain non-U.S. obligations, Illinois municipal corporation's tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, and the Illinois insurance company general and separate accounts, mutual funds, and equity securities.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

#### Cash and Investments Designated for OPEB

The board has segregated certain funds as designated for the future liquidation of the other postemployment benefits (OPEB) obligation.

#### Cash and Investments Restricted in Trusts

This represents assets restricted for public liability, employee health insurance, and workers' compensation. Current liabilities payable from these restricted assets are so classified.

#### Accounts Receivable/Payable

Substantially all District receivables are due from government units and are considered to be to be fully collectible.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)**

#### ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, AND NET POSITION (CONt.)

#### Supplies Inventory

Operating inventories consisting of repair parts, motor oil and fuel are stated at cost (first in, first out) and average cost method.

#### **Prepaid Expenses**

This represents amounts paid for services or insurance coverage to be provided in future periods.

#### Capital Assets

Capital assets are defined as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of one year. Capital assets are stated at cost. Purchases of capital assets are primarily reimbursed by capital grants from federal, state, and local sources. Donated assets are recorded at acquisition value on the date donated.

Proceeds from the sale of capital assets acquired under capital grants are remitted to the original funding source unless permission is received from the funding source to retain the proceeds.

Depreciation of buildings, improvements, equipment, and vehicles is computed monthly upon capitalization using the straight-line method over the following estimated useful lives of the assets:

	Years
Building and improvements	20 - 40
Buses and service vehicles	10 - 12
Equipment and office furniture	5 - 10

#### **Deferred Outflows of Resources**

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that time. Pension deferred outflows relate to the net pension liability. Details of the account are included in Note 6.

# Accrued Wages, Compensated Absences, and Benefits

Certain District employees who have completed 2 years of service are eligible to accrue sick pay benefits at the rate of one (1) eight (8) hour day per calendar month in which the employee is not absent or off work for any reason (except vacation, holidays, personal days or bereavement). Upon eligible retirement or voluntary resignation from employment (excluding permanent disability, resignation due to worker's compensation injury and like reasons), the equivalent value of fifty percent (50%) of the employee's capped accumulated sick leave shall be paid to the employee.

Employees earn varying amounts of vacation depending on the number of years of service and employment position. Vacation pay will be paid at the time vacation is taken and does not accumulate from one year to another. When an employee separates from the District, earned and unused vacation time will be computed and paid out to the employee at their regular rate of pay.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, AND NET POSITION (cont.)

#### Accrued Wages, Compensated Absences, and Benefits (cont.)

The accrued payroll and benefits liability has been computed based on a rate of pay in effect at each fiscal year end, respectively.

#### Pension Liability

For the purposes of measuring the net pension liability, deferred outflows of resources and pension expense, information about the plan fiduciary net position of the Rockford Mass Transit District Retirement Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms, investments are reported at fair value.

#### **Deferred Revenue**

The City of Rockford subsidizes the operating loss before depreciation of the District in excess of other subsidies received. The advance represents deferred revenue which is primarily due to the accumulation of the cash received from the City in excess of the amounts needed to subsidize operating losses.

#### Other Post-Employment Benefit Liability (OPEB)

The District provides post-employment health insurance benefits to all eligible employees. During fiscal year 2018, the District implemented GASB 75 related to OPEBs. Prior to fiscal year 2018, For purposes of measuring the net OPEB liability and OPEB expense, the District's OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. See note 8 for additional disclosures related to the OPEB under GASB 75.

#### Line of Credit

The District has a \$1,500,000 line of credit with Rockford Bank & Trust which expires March 27, 2020. Interest is payable monthly at the current prime rate. Borrowings in the form of notes payable are guaranteed by the revenues of the District. At June 30, 2019 and 2018, the District did not have a balance due on its line of credit.

#### Deferred Inflows of Resources

A deferred inflow of resources represents the creation of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Pension deferred inflows relate to the net pension liability. Details of the account are in note 6.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, AND NET POSITION (cont.)

#### **Net Position**

Equity is classified as net position and is displayed in three components:

- Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net invested in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds. The District has no outstanding debt as of June 30, 2019 and 2018.
- Restricted This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislations.
- > Unrestricted net position The component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the District's policy to use unrestricted resources first, and then restricted resources as they are needed.

#### **REVENUES AND EXPENSES**

#### Revenue Recognition

Operating revenues of the District are passenger fare revenues received from customers. The District also recognizes as operating revenue amounts received from businesses for advertisements on District buses and other District-owned property. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. Other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# Ridership Fares

Current fares were approved by the Board effective May 1, 2009.

#### **Capital Contributions**

The District has received Federal, State and Local funding for acquisition and construction of capital assets. The value of contributions received is reported as revenue on the statements of revenues, expenses, and changes in net position.

The Federal and State grants are subject to grantor agency compliance audits. Management believes losses, if any, resulting from those compliance audits are not material to these statements.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### RECLASSIFICATIONS

Certain reclassifications have been made to the prior year statements in order for them to be in conformity with the current year presentation.

#### **USE OF ESTIMATES**

Preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

GASB has approved Statement No. 84, Fiduciary Activities, Statement No. 87, Leases, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 90, Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61 and Statement No. 91, Conduit Debt Obligations. When they become effective, application of these standards may restate portions of these financial statements.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

	Carrying Value as of June 30, 2019 June 30, 2018			Risks	
Checking and savings Money market	\$	836,109 7,709,456	\$	7,847,392 <u>-</u>	Custodial credit Custodial credit
Totals	\$	8,545,565	\$	7,847,392	

## **CUSTODIAL CREDIT RISK**

Custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to the District. The District's investment policy requires that deposits with financial institutions in excess of FDIC to be collateralized with collateral in an amount of 100% of the uninsured deposits.

As of June 30, 2019 and 2018, none of the District's bank balances are known to be individually exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

# NOTE 3 - CHANGES IN CAPITAL ASSETS

A summary of changes in the District's capital assets for 2019 and 2018:

		Balance 7/1/2018	_	Additions	_R	Retirements	_	Balance 6/30/2019
Capital assets, not being depreciated Land Construction in progress	\$	1,969,934 1,593,446	\$	723,739	\$	- (2,317,185)	\$	1,969,934 <u>-</u>
Total Capital Assets Not Being Depreciated		3,563,380	_	723,739	_	(2,317,185)		1,969,934
Capital assets, being depreciated Land improvements Buildings Buses and service vehicles Equipment and office furniture Total Capital Assets Being Depreciated	_	924,521 17,205,059 16,490,750 4,011,028 38,631,358	_	7,872,213 198,036 316,567 8,386,816		(146,651) (382,887) (529,538)		924,521 25,077,272 16,542,135 3,944,708 46,488,636
Total Capital Assets		42,194,738		9,110,555		(2,846,723)		48,458,570
Less: Accumulated depreciation		(22,441,975)		(2,023,696)		529,538		(23,936,133)
Total Net Capital Assets	\$	19,752,763	\$	7,086,859	\$	(2,317,185)	\$	24,522,437
Capital assets, not being depreciated Land Construction in progress	\$	Balance 7/1/2017 1,969,934 269,475	\$	Additions - 1,323,971	<u>R</u>	Retirements - -	\$	Balance 6/30/2018 1,969,934 1,593,446
Total Capital Assets Not Being Depreciated		2,239,409		1,323,971		_	_	3,563,380
Capital assets, being depreciated Land improvements Buildings Buses and service vehicles Equipment and office furniture Total Capital Assets Being Depreciated	_	924,521 17,167,510 16,490,750 3,911,858 38,494,639	_	37,549 - 99,170 136,719	_	- - - -	_	924,521 17,205,059 16,490,750 4,011,028 38,631,358
Total Capital Assets		40,734,048	_	1,460,690			_	42,194,738
Less: Accumulated depreciation		(20,172,290)	_	(2,269,685)				(22,441,975)
Total Net Capital Assets	\$	20,561,758	\$	(808,995)	\$		\$	19,752,763

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 4 - OPERATING SUBSIDIES**

The District is economically dependent upon operating subsidies and grants provided by Federal, State, and Local governments. Without these subsidies and grants, operations could not continue at current levels unless alternative methods of funding were obtained. Operating subsidies and grants utilized to finance current operations are recorded when earned.

The following are the operating subsidies for fiscal 2019 and 2018:

	 2019	 2018
Federal State of Illinois City of Rockford Stateline Mass Transit District City of Loves Park Village of Machesney Park Boone County	\$ 1,718,672 10,399,858 1,376,178 837,642 298,219 208,245 114,374	\$ 1,727,303 10,523,655 1,569,106 695,340 297,393 196,215 104,767
City of Belvidere	25,000	25,000

#### **NOTE 5 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; health care of its employees; and natural disasters.

All risks with the exception of workers compensation, prior to October 1, 2015, health insurance and public liability related to scheduled vehicles are covered by commercial insurance. Settled claims have not exceeded commercial insurance in any past three fiscal years. The insurance coverage is consistent with the prior year.

As of October 1, 2015, the District is fully insured for workers compensation. Prior to October 1, 2015, the District was partially self-insured for workers compensation and maintained commercial insurance for claims in excess of the self-insured portion. For workers compensation claims prior to October 1, 2015, reserves are held in the District's restricted cash balance. This commercial insurance is limited to a \$1,000,000 annual aggregate liability by the insurance excess carrier over the self-insured portion. The commercial insurance carries a \$500,000 per accident deductible.

The District's employee health benefits program provides basic medical, vision, major medical and short-term disability weekly income benefits to eligible employees. Commercial insurance is not maintained on short-term disability or on the first \$75,000 per person, up to \$1,000,000 in annual aggregate medical claims. The District maintains commercial insurance that covers a layer of claims over the self-insured portion. This commercial insurance is limited to a \$1,000,000 annual aggregate liability by the insurance excess carrier over the self-insured portion of medical claims. The commercial insurance is also limited to a \$1,000,000 per person lifetime amount.

The public liability program provides for defense costs and claims administration through a combination of self insurance and policies issued by licensed insurance carriers. Commercial insurance is not maintained for the first \$100,000 per occurrence and subject to a limit of \$50,000 in loss adjustment expenses per claim. The District does, however, maintain coverage for \$9,900,000 over the \$100,000 of self-insured public liability claims.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 5 - RISK MANAGEMENT (cont.)

An analysis of the activity for workers compensation, employee health benefits, and public liability self-insurance liabilities is presented as follows:

	E	Employee Benefit 		Public Liability Fund		Workers npensation Fund
Liability 7/1/2018	\$	181,673	\$	600,198	\$	262,985
Add: Claims incurred and Adjustments		317,362		152,274		(13,547)
Less: Claims paid		(380,519)		(440,448)		(4,297)
Liability 6/30/2019	\$	118,516	\$	312,024	\$	245,141
	Employee Benefit Fund			Public Liability Fund		Workers npensation Fund
Liability 7/1/2017	\$	139,051	\$	656,067	\$	155,744
Add: Claims incurred and Adjustments		2,630,128		259,711		317,362
Less: Claims paid		(2,587,506)		(315,580)		(210,121)
Liability 6/30/2018	\$	181,673	\$	600,198	\$	262,985

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example, from salvage or subrogation, are another component of the claims liability estimate.

The District is involved in several personal injury claim litigations. Management of the District responds by vigorous defense and believes any unfavorable outcome of the claims will be immaterial. The District attorney believes all of these cases will likely be covered for loss by insurance.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 6 – DEFINED BENEFIT RETIREMENT PLAN**

#### ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM

**Plan description** – The Rockford Mass Transit District Retirement Plan (the Plan) is a single employer, non-contributory, defined benefit plan. The District established the Plan to provide retirement benefits for eligible employees of the District. The Plan is governed by the Rockford Mass Transit District ("the District") Board of Trustees together with the employees covered under collective bargaining agreements. The Plan consists of three employee representation units within the District. They include; International Brotherhood of Electrical Workers (IBEW), Amalgamated Transit Union (ATU) and the Administrative Employees (Admin). These plans are combined to represent the Plan which is discussed below. The Plan issues a stand-alone financial report which may be obtained by contacting the District.

On April 26, 2017 the District's Board of Trustees approved a resolution to close the ATU and Admin employee representation units to new entrants effective November 1, 2016. No employees hired from November 1, 2016 until June 30, 2017 were eligible for participation in the plan.

On March 28, 2018, the District's Board of Trustees approved a resolution to close the IBEW employee representation unit to new entrants effective for employees hired on or after March 12, 2018.

**Vesting** – Under the provision of the Plan, pension benefits vest after five years of full-time employment and exclude employee disability. Upon retiring at the normal retirement age of sixty-five prescribed in the Plan, an employee is entitled to receive a monthly benefit payment in the form of a life annuity. Benefits under the Plan are accumulated during each year of service and determined based on compensation level. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**Benefits provided** – Under the provision of the Plan, pension benefits vest after five years of full-time employment and exclude employee disability. Upon retiring at the normal retirement age of sixty-five prescribed in the Plan, an employee is entitled to receive a monthly benefit payment in the form of a life annuity. Benefits under the Plan are accumulated during each year of service and determined based on compensation level. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

The following table presents information about Plan participants covered by the benefit terms. Participants providing the basis of the actuarial valuations used to calculate, as of the measurement dates, the net pension liability for the fiscal years ended June 30, 2019 and 2018.

	2019							
	<u>Admin</u>	<u>ATU</u>	<u>IBEW</u>	<u>Total</u>	<u>Admin</u>	<u>ATU</u>	<u>IBEW</u>	<u>Total</u>
Active participants Retired participants and beneficiaries	26 18	78 64	21 11	125 93	29 17	83 64	21 10	133 91
Terminated vested participants	<u>10</u>	<u>31</u>	<u>8</u>	<u>49</u>	<u>10</u>	<u>29</u>	<u>8</u>	<u>47</u>
Total Plan Participants	<u>54</u>	<u>173</u>	<u>40</u>	<u>267</u>	<u>56</u>	<u>176</u>	<u>39</u>	<u>271</u>

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 6 - DEFINED BENEFIT RETIREMENT PLAN (cont.)

#### ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM (cont.)

Participation for each employee representation is as follows:

IBEW and Administrative employees become eligible to participate on the January 1<sup>st</sup> or July 1<sup>st</sup> following a year of service where 1,000 hours has been worked. In addition to the requirements followed by IBEW and Administrative employees, ATU employees must also attain the age of 21 to become eligible. Eligible compensation excludes overtime pay, bonuses, or other compensation.

**Contributions** – The current policy of the District is to use each actuarial valuation as the basis for determining employer contributions to the Plan during the fiscal year beginning in the year of the valuation year. The July 1, 2018 valuation is the basis for contributions in fiscal 2019. The plan does not permit employees to make contributions.

The Plan's actuarial contribution rate is determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods are approved by the District.

Employer contributions to the Plan are recognized on the accrual basis and are actuarially determined each year. For Plan fiscal years 2018 and 2017, the required contributions were \$1,358,384 and \$1,307,119 respectively, or 25.25% and 23.19%, respectively, of the covered payroll per year. The District's actual Plan contributions for Plan fiscal years 2018 and 2017 were \$1,404,554 and \$1,404,887, respectively. The District's total payroll for the Plan fiscal years ended June 30, 2018 and 2017 was approximately \$5,940,051 and \$6,058,636, respectively.

At June 30, 2019 and 2018, the District reported a net pension liability of \$5,259,158 and \$5,778,998, respectively. The net pension liability was measured as of June 30, 2018 and 2017, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates.

For the year ended June 30, 2019 and 2018, the District recognized pension expense of \$1,414,289 and \$1,523,400, respectively. At June 30, 2019 and 2018, the District reported deferred outflows of resources related to pensions from the following sources:

	2019			2019	2018									
	Deferred Outflows of Resources		Outflows of		Outflows of		Deferred Inflows of Resources		Outflows of Infl		Outflows of Inflows of		C	Deferred Outflows of Resources
Differences between expected and actual experience	\$	516,153	\$	415,760	\$	660,287								
Net difference between projected and actual earnings on pension plan investments		500,458		-		474,714								
District contributions subsequent to the measurement date		1,500,000		<u>-</u>		1,400,000								
Totals	\$	2,516,611	\$	415,760	\$	2,535,001								

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 6 - DEFINED BENEFIT RETIREMENT PLAN (cont.)

#### ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM (cont.)

The amounts of \$1,500,000 and \$1,400,000 were reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the subsequent year.

Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

		eferred
	Oı	utflows of
	Re	esources
Year Ended June 30,		
2020	\$	397,577
2021		241,652
2022		(75,199)
2023		2,686
2024		34,135
Thereafter		<u> </u>
Total	\$	600,851

**Actuarial assumptions** – The total pension liability was determined using the following actuarial assumptions, applied to periods included in the measurement:

- > Inflation (effective June 30, 2014): 3% per annum.
- > Salary Increase (effective June 30, 2014): 3% per year, compounded annually.
- > Long-term investment rate of return (effective June 30, 1996): 7.0%, compounded annually, net of investment expense, including inflation.
- > The actuarial assumptions were based on the results of actuarial experience studies previously completed and are consistent with prior valuations.
- > Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.
- > The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The assumptions noted above were consistently applied in the June 30, 2018 and 2017 valuation, except as noted, if applicable.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 6 - DEFINED BENEFIT RETIREMENT PLAN (cont.)

## ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM (cont.)

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2018 are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Equity investments	48.2%	
Domestic Stocks International Stocks		6.4 – 7.4% 7.1%
Fixed income investments	51.8%	
Cash, CDs and Money Funds Other fixed income		2%
investments		3.3 - 7.4%
Total	100.0%	

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2017 are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Equity investments	46.4%	
Domestic Stocks		7.3 – 8.7%
International Stocks		7.9%
Fixed income investments	53.6%	
Cash, CDs and Money Funds		2.3%
Other fixed income investments		3.8 – 7.3%
Total	100.0%	

**Discount rate** – The discount rate used to measure the total pension liability at June 30, 2018 and 2017 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

## **NOTE 6 – DEFINED BENEFIT RETIREMENT PLAN (cont.)**

ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Sensitivity of the District's net pension liability to changes in the discount rate** – The following presents the District's net pension liability calculated using the discount rate of 7.0 percent, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate.

Net Pension Liability	1% De	1% Decrease (6.0%)		Discount Rate (7.0%)		1% Increase (8.0%)		
June 30, 2018	\$	8,319,462	\$	5,259,157	\$	2,664,994		
June 30, 2017		8,719,156		5,778,998		3,281,122		

The following tables present the changes in the Net Pension Liability reported as of June 30, 2019 and 2018 based on valuations as of June 30, 2018 and 2017:

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		N	let Pension Liability (a) – (b)
Balances at June 30, 2017	\$	24,947,008	\$	19,168,010	\$	5,778,998
Changes for the year:						
Service cost		754,673		-		754,673
Interest		1,707,751		-		1,707,751
Differences between expected and						
actual experience		(507,972)		-		(507,972)
Employer contributions		-		1,404,554		(1,404,554)
Capital appreciation		-		896,820		(896,820)
Net investment income		-		262,538		(262,538)
Benefit payments		(794,893)		(794,893)		-
Administrative expenses		-		(89,620)		89,620
Receivables		-		-		, -
Net Changes		1,159,559		1,679,399		(519,840)
Balances at June 30, 2018	\$	26,106,567	\$	20,847,409	\$	5,259,158

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 6 - DEFINED BENEFIT RETIREMENT PLAN (cont.)

## ROCKFORD MASS TRANSIT DISTRICT EMPLOYEES' RETIREMENT SYSTEM (cont.)

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		 et Pension Liability (a) – (b)
Balances at June 30, 2016	\$	23,050,630	\$	16,870,592	\$ 6,180,038
Changes for the year:					
Service cost		787,653		-	787,653
Interest		1,581,675		-	1,581,675
Differences between expected and					
actual experience		306,477		-	306,477
Employer contributions		, <u>-</u>		1,404,877	(1,404,877)
Capital appreciation		-		1,420,686	(1,420,686)
Net investment income		-		328,264	(328,264)
Benefit payments		(779,427)		(779,427)	-
Administrative expenses		-		(76,982)	76,982
Receivables		-		-	· <u>-</u>
Net Changes		1,896,378		2,297,418	(401,040)
Balances at June 30, 2017	\$	24,947,008	\$	19,168,010	\$ 5,778,998

**Plan Fiduciary Net Position** – Detailed information about the Plan's fiduciary net position is available in the separately issued Plan financial statements. For purposes of measuring the net pension liability, deferred outflows of resources related to pensions, pension expense, information about the fiduciary net position for the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. Investments are stated at fair market value. Benefit Payments are recognized when due and payable in accordance with the terms of the plan.

# NOTE 7 - DEFINED CONTRIBUTION PLAN AND VOLUNTARY SUPPLEMENTAL RETIREMENT

**Defined Contribution Retirement** - All eligible employees hired after November 1, 2016, are entered into the defined contribution plan created in accordance with Internal Revenue Code (IRC) Section 457 and administered by the District. Employee and employer contributions are deposited into the employee's individual account and invested under their direction. Participants of the plan can make payments into the plan as desired. The District contributes 50% of the employee's contribution up to 3% of their eligible wages of the participant's wages starting November 2016. The District made no contributions to the plan in 2019 or 2018 as no employees currently participate in the plan.

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 7 - DEFINED CONTRIBUTION PLAN AND VOLUNTARY SUPPLEMENTAL RETIREMENT (cont.)

**Voluntary Supplemental Retirement** – In addition, the District offers its employees a deferred compensation plan which was created in accordance with Internal Revenue Code (IRC) Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until retirement, death, or unforeseeable emergency. The plan is fully vested as the deferred compensation is deemed earned by the employees.

The Plan assets are held in a trust for the exclusive benefit of the plan participants. Since the District does not act as trustee nor does it have fiduciary accountability for the plan assets, the plan assets are not included in these financial statements.

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFIT PLAN

#### GENERAL INFORMATION ABOUT THE OPEB PLAN

*Plan description.* The District administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides health insurance contributions for eligible retirees and their spouse through the District's group health insurance plan, which covers both active and retired members. Benefit provisions are established through collective bargaining agreements and state that select eligible retirees (hired before 1993) and their spouses receive lifetime healthcare insurance at established contribution rates. Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the District and the bargaining unit. The plan is closed to new entrants. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Benefits provided.** The District provides healthcare insurance benefits for select eligible retirees and their spouse. The benefit terms provide for coverage for the retiree and their spouse until the retiree's death. The District makes the same monthly health insurance contribution on behalf of select retirees as it makes on behalf of all other active employees during the year. The District contributes 100% of the current year premiums for a family and a single plan, respectively, for select eligible retired plan members and their spouses.

*Employees covered by benefit terms.* At June 30, 2019 and 2018, the following employees were covered by the benefit terms:

	2019	2018
Active employees fully eligible to receive plan benefits	7	7
Active employees not fully eligible Retired plan members	2 <u>2</u>	2 <u>3</u>
Total Plan Members	<u>30</u>	<u>31</u>

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

# **NOTE 8 – OTHER POST-EMPLOYMENT BENEFIT PLAN (cont.)**

#### TOTAL OPEB LIABILITY

The District's total OPEB liability of \$10,677,590 and \$10,602,269 were measured as of June 30, 2019 and 2018, respectively, and were determined by an actuarial valuation as of that date.

**Actuarial assumptions and other inputs.** The total OPEB liability in the June 30, 2019 and 2018 actuarial valuations were determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	3.0 percent, average
Healthcare cost trend rates	6.5 percent for 2018, decreasing 0.5 percent per year to an ultimate rate of 5.0 percent for 2021 and later years. 6.0 percent for 2019 decreasing to 5.0 percent.
Retirees' share of benefit-related costs	All retirees must contribute their share of the monthly premium equal to that required stated in the applicable bargaining unit contract

The discount rate was based on S&P Municipal Bond 20 Year High Grade Rate Index.

Mortality rates were based on the RP-2000 combined Healthy Mortality Table projected to 2017 using Scale AA.

The actuarial assumptions used in the June 30, 2019 and 2018 valuations were based on anticipated future experience under the plan, including consideration for the current demographics of the covered population where applicable, or anticipated future experience under the Retirement Plan sponsored by the District.

#### CHANGES IN THE TOTAL OPEB LIABILITY

	Total OPEB Liability				
Balances at 6/30/2018	\$	10,602,269			
Changes for the year:					
Service cost		46,052			
Interest		312,116			
Difference between expected and actual		(189,842)			
Changes in assumptions or other inputs		258,807			
Benefit payments		(351,812)			
Net changes		75,321			
Balances at 6/30/2019	\$	10,677,590			

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

# NOTE 8 - OTHER POST-EMPLOYMENT BENEFIT PLAN (cont.)

CHANGES IN THE TOTAL OPEB LIABILITY (cont.)

	Total OPEB Liability			
Balances at 6/30/2017	\$	10,332,597		
Changes for the year:				
Service cost		55,880		
Interest		320,293		
Changes in assumptions or other inputs		206,841		
Benefit payments		(313,342)		
Net changes		269,672		
Balances at 6/30/2018	\$	10,602,269		

Changes of assumptions and other inputs reflect a change in the discount rate from 2.98 percent in 2018 to 2.79 percent in 2019.

**2019 Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.79 percent) or 1-percentage-point higher (3.79 percent) than the current discount rate:

	19	% Decrease (1.79%)			1	% Increase (3.79%)
Total OPEB liability	\$	12,205,987	\$	10,677,590	\$	9,412,791

**2018 Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.98 percent) or 1-percentage-point higher (3.98 percent) than the current discount rate:

	19	% Decrease (1.98%)	Discount Rate (2.98%)		1% Increase (3.98%)	
Total OPEB liability	\$	12,201,084	\$	10,602,269	\$	9,286,510

NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended June 30, 2019 and 2018

#### NOTE 8 – OTHER POST-EMPLOYMENT BENEFIT PLAN (cont.)

CHANGES IN THE TOTAL OPEB LIABILITY (cont.)

**2019** Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.0 percent decreasing to 4.0 percent) or 1-percentage-point higher (7.0 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

				Healthcare Cost Trend		
	1%	1% Decrease Rates (5.0% (6.0%				% Increase (7.0%
		ecreasing to 4.0%)		to 5.0%)		Decreasing to 6.0%)
Total OPEB liability	\$	9,360,629	\$	10,677,590	\$	12,260,580

**2018 Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.5 percent decreasing to 4.0 percent) or 1-percentage-point higher (7.5 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

				Healthcare Cost Trend	
	D	1% Decrease (5.5% Decreasing to 4.0%)		Rates (6.5% Decreasing to 5.0%)	% Increase (7.5% Decreasing to 6.0%)
Total OPEB liability	\$	9,307,785	\$	10,602,269	\$ 12,156,157

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019 and 2018, the District recognized OPEB expenses of \$75,321 and \$583,014, respectively. At June 30, 2019 and 2018, the District did not report deferred outflows of resources and deferred inflows of resources.

#### **NOTE 9 - RELATED PARTIES**

The District is a component unit of the City of Rockford, Illinois, and, as a consequence, received subsidies of \$1,406,669 and \$1,569,106 for the years ended June 30, 2019 and 2018, respectively. Subsidies received in excess of the amounts expended relative to the City of Rockford agreement are reflected as advances from the City of Rockford.

## NOTES TO FINANCIAL STATEMENTS As of and for the Years Ended June 30, 2019 and 2018

#### **NOTE 10 – COMMITMENT AND CONTINGENCIES**

The District has signed construction and equipment purchase contracts for approximately \$4,384,400 including ten paratransit vans and five hybrid buses. The value of service provided and the corresponding liability as of June 30, 2019 has been accrued in these financial statements.

#### NOTE 11 - CUMULATIVE EFFECT OF A CHANGE IN ACCOUNTING PRINCIPLE

The District adopted GASB Statement No. 75 effective July 1, 2017. The cumulative effect of implementation is reflected as a change in net position as follows:

GASB No. 45 OPEB liability	\$ 3,240,537
July 1, 2017 GASB No. 75 total OPEB liability	(10,332,597)
District contributions to OPEB made after the measurement date	 313,342
Cumulative Effect of a Change in Accounting	\$ (6,778,718)

REQUIRED SUPPLEMENTARY INFORMATION

## DEFINED BENEFIT PENSION PLAN - REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS

Plan Year Ended June 30,	 2018		2017		2016	 2015	 2014
Total Pension Liability Service cost Interest on the total pension liability	\$ 754,674 1,707,750	\$	787,653 1,581,675	\$	787,517 1,473,546	\$ 714,070 1,355,470	\$ 683,501 1,227,471
Changes of benefit terms  Differences between expected and actual experience of the total pension liability  Changes of assumptions	(507,972)		306,477		(13,037)	269,658	540,902 -
Benefit payments, including refunds of employee contributions	(794,893)		(779,427)		(635,758)	(618,141)	(530,754)
Net Change in Total Pension Liability	1,159,559		1,896,378		1,612,268	1,721,057	1,921,120
Total Pension Liability - Beginning	 24,947,008	_	23,050,630	_	21,438,362	19,717,305	 17,796,185
Total Pension Liability - Ending (A)	 26,106,567		24,947,008	_	23,050,630	 21,438,362	 19,717,305
Plan Fiduciary Net Position							
Contributions - employer Capital appreciation Net investment income	\$ 1,404,554 896,820 262,538	\$	1,404,877 1,420,686 328.264	\$	1,606,608 (483,836) 316,672	\$ 1,500,609 9,223 278.042	\$ 1,200,000 1,581,196 227,764
Benefit payments, including refunds of employee contributions Other (net transfer)	 (794,893) (89,620)		(779,427) (76,982)		(635,758) (69,622)	 (618,141) (67,336)	 (530,754) (59,467)
Net Change in Plan Fiduciary Net Position	1,679,399		2,297,418		734,064	1,102,397	2,418,739
Plan Fiduciary Net Position - Beginning	 19,168,010		16,870,592		16,136,528	 15,034,131	 12,615,392
Plan Fiduciary Net Position - Ending (B)	 20,847,409		19,168,010	_	16,870,592	 16,136,528	 15,034,131
Net Pension Liability - Ending (A) - (B)	\$ 5,259,158	\$	5,778,998	\$	6,180,038	\$ 5,301,834	\$ 4,683,174
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	79.86%		76.83%		73.19%	75.27%	76.25%
Covered Valuation Payroll	\$ 5,940,051	\$	6,058,636	\$	5,937,417	\$ 6,026,395	\$ 5,792,859
Net Pension Liability as a Percentage of Covered Valuation Payroll	88.54%		95.38%		104.09%	87.98%	80.84%

#### Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

## DEFINED BENEFIT PENSION PLAN - REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS

Fiscal Year ended June 30,	_	2019	 2018	 2017	2016	 2015	2014
Actuarially determined contributions Contributions in relation to the actuarially determined contribution	\$	1,398,617 1,501,852	\$ 1,358,384 1,404,554	\$ 1,307,119 \$ 1,404,877	1,323,509 1,606,608	\$ 1,234,978 \$ 1,500,609	1,107,998 1,200,000
Contribution deficiency (excess)	\$	(103,235)	\$ (46,170)	\$ (97,758) \$	(283,099)	\$ (265,631) \$	(92,002)
Covered-employee payroll	\$	5,940,051	\$ 5,940,051	\$ 6,058,636 \$	5,937,417	\$ 6,026,395 \$	5,474,705
Contributions as a percentage of covered-employee payroll		25.28%	23.65%	23.19%	27.06%	24.90%	21.92%

#### Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Methods and assumptions used to determine contribution rates:

Amortization method Average remaining years of employment of all participants (actively employed and inactive members)

Asset valuation method Market value

Investment rate of return 7.0%

Salary increases 3.0% per year, compounded annually

Mortality RP - 2000 projected to the valuation date for males and females

## OTHER POST-EMPLOYMENT BENEFITS PLAN - REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

Fiscal Year ended June 30,		2019	 2018
Total OPEB Liability			
Service cost	\$	46,052	\$ 55,880
Interest		312,116	320,293
Changes of benefit terms		-	-
Differences between expected and actual experience		(189,842)	-
Changes of assumptions		258,807	206,841
Benefit payments		(351,812)	 (313,342)
Net Change in Total OPEB Liability		75,321	269,672
Total OPEB Liability - Beginning		10,602,269	 10,332,597
Total OPEB Liability - Ending	<u>\$</u>	10,677,590	\$ 10,602,269
Covered-employee payroll	\$	460,743	\$ 639,990
Total OPEB liability as a percentage of coveredemployee payroll		2317.47%	1656.63%

#### Notes to Schedule:

Benefit changes. There were no changes in benefit terms.

Changes of assumptions. There were no changes in assumptions.

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

Note: This schedule is to show information for 10 years.

However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

## OTHER POST-EMPLOYMENT BENEFITS PLAN - REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS

Fiscal Year ended June 30,	 2019	2018
Contractually determined contribution Contributions in relation to the contractually determined	\$ 351,812	\$ 313,342
contribution	 351,812	313,342
Contribution deficiency (excess)	\$ 	\$ 
Covered-employee payroll	\$ 460,743	\$ 639,990
Contributions as a percentage of covered-employee payroll	76.36%	48.96%

#### **Notes to Schedule**

#### Valuation date:

Actuarially determined contribution rates are calculated as of June 30 of the current fiscal year.

Methods and assumptions used:

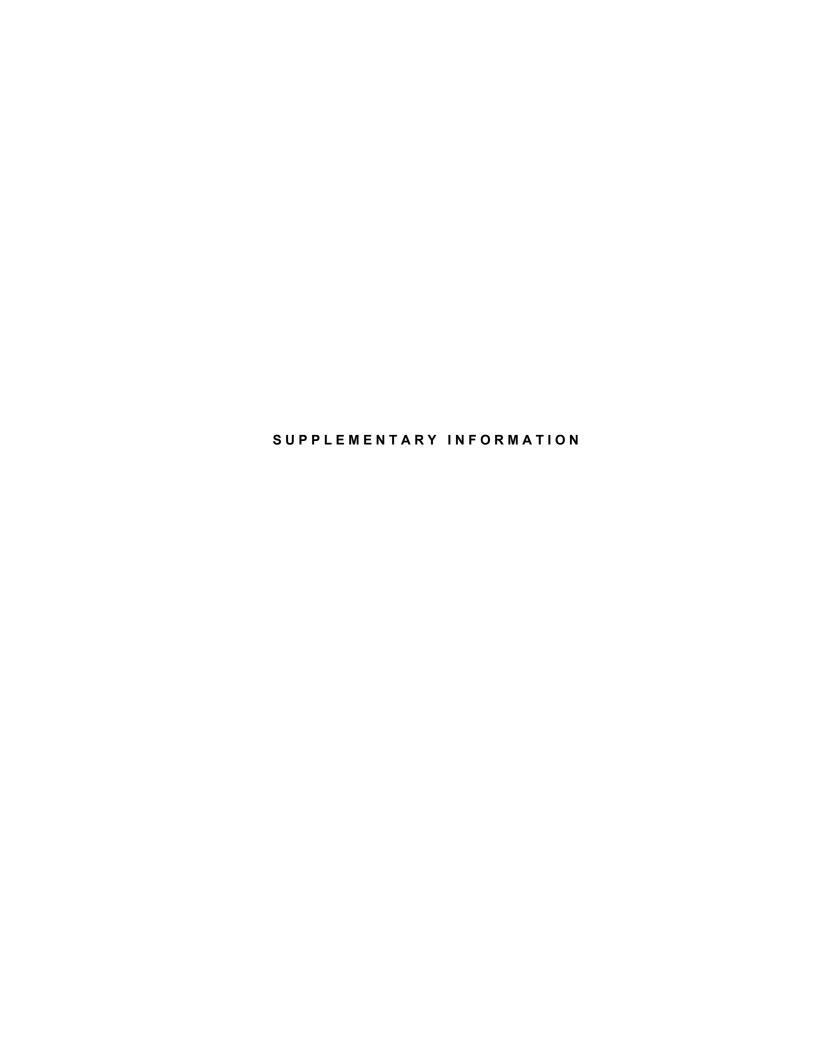
Actuarial cost method Healthcare cost trend rates	Entry age normal cost method 6.0 percent initial, decreasing
	to an ultimate rate of 5.0 percent
Salary increases	3.0 percent, average, including inflation
Retirement age	100% of participants are assumed
	to retire at age 65
Mortality	RP - 2000 projected to the valuation date
	for males and females

#### Other information:

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

Note: This schedule is to show information for 10 years.

However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.



## OPERATING EXPENSES, EXCLUDING DEPRECIATION For the Years Ended June 30, 2019 and 2018

	2019	 2018
TRANSPORTATION	 	
Salaries and wages	\$ 4,659,551	\$ 4,470,829
Fringe benefits, including payroll taxes	3,916,300	4,137,651
Fuel and lubricants	953,198	874,083
Tires and tubes	78,303	82,776
Materials and supplies	40,326	55,277
Insurance	26,500	74,789
Security	275,867	172,251
Taxes and other miscellaneous	 5,380	 5,345
Total Transportation Expense	 9,955,425	 9,873,001
MAINTENANCE		
Salaries and wages	1,062,823	1,015,954
Fringe benefits, including payroll taxes	927,939	827,575
Contract maintenance services	216,296	240,516
Insurance	212,076	186,657
Materials and supplies	188,937	272,368
Bus parts	603,475	513,999
Other miscellaneous	13,407	16,191
Total Maintenance Expense	 3,224,953	3,073,260
GENERAL ADMINISTRATION		
Salaries and wages	981,446	1,024,760
Fringe benefits, including payroll taxes	888,308	1,223,550
Advertising	212,813	226,573
Professional and management fees	354,450	309,728
Contract maintenance services	30,135	25,084
Custodial services	95,928	84,204
Materials and supplies	38,617	33,030
Utilities	244,079	212,495
Insurance	179,225	331,875
Dues and subscriptions	34,625	34,653
Travel and meeting	38,312	49,715
Lease and rentals	43,793	78,327
Rail/transportation	365,641	349,079
Other (including alternative analysis)	143,405	112,480
Self-insurance trust activity	(458,576)	707,046
Total General Administration Expense	3,192,201	4,802,599
Total Operating Expenses, Excluding Depreciation	16,372,579	17,748,860
Actual pension contributions in excess (deficient) of GASB 68 pension expense	 85,711	 (123,400)
TOTAL OPERATING EXPENSES FOR		
SCHEDULE OF OPERATING SUBSIDY	\$ 16,458,290	\$ 17,625,460

ILLINOIS DEPARTMENT OF TRANSPORTATION



# REPORT ON COMPLIANCE WITH LAWS AND REGULATIONS APPLICABLE TO THE FINANCIAL ASSISTANCE RECEIVED FROM THE ILLINOIS DEPARTMENT OF TRANSPORTATION

#### INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Rockford Mass Transit District Rockford, Illinois

#### Report on Compliance

We have audited the compliance of the Rockford Mass Transit District (District) with the applicable provisions of the Downstate Public Transportation Act (as amended) 30 ILCS 740/2, the Civil Administrative Code of Illinois, 20 ILCS 2705/49.19, and the rules and regulations of the Illinois Department of Transportation that are applicable to the financial assistance for the year ended June 30, 2019. The District's state financial assistance is identified in the Schedule of Operating Subsidy under Downstate Operating Assistance Grant. We also tested the calculation of the State's participation in the District's operating deficit and that State assistance claimed and paid are recorded and reported in accordance with the contract with the State of Illinois.

#### Management's Responsibility

Management is responsible for compliance with the laws and regulations applicable to the financial assistance received from the Illinois Department of Transportation.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for the District's state financial assistance compliance based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the provisions of the "Downstate Operating Assistance Grant Program Agreement" with the Department of Transportation, State of Illinois. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on financial assistance occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with laws and regulations applicable to the financial assistance received from the Illinois Department of Transportation. Our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Compliance**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to state financial assistance received for the year ended June 30, 2019.

#### Purpose of this Report

Baker Tilly Virchaw Krause, LLP

This report is intended solely for the information and use of the Rockford Mass Transit District's Board of Trustees, management, and the Illinois Department of Transportation and is not intended to be and should not be used by anyone other than these specified parties.

Madison, Wisconsin December 20, 2019

SCHEDULE OF OPERATING SUBSIDY Under Downstate Operating Assistance Grant For the Years Ended June 30, 2019

502         Fringe Benefits ***         5.818.257           503         Professional services         1,082,578           504         Material and supplies consumed         1,973,220           505         Casualty and liability         244,195           506         Casualty and liability         368,025           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           5elf-insurance trust activity         (458,576           Total Operating Expenses         \$ 16,458,290           Less ineligible expenses:           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         82,199           Lobbying and other costs         82,199           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         10,399,858           Maximum contract amount				2019
Auxiliary revenue	•			
407         Non-transportation revenue         176,279           414         Federal funds applied to operating expense         1,718,672           Total Operating Revenues and Income         \$ 3,528,881           perating Expenses           501         Labor         \$ 6,703,820           502         Fringe Benefits ***         \$ 6,703,820           503         Professional services         1,082,578           504         Material and supplies consumed         1,973,220           505         Utilities         244,195           506         Casualty and liability         366,925           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         4,373           521         Leases, rentals, and purchase-lease payments         4,900           512         Leases, rentals, and purchase-lease payments         4,900           512         Leases, rentals, and purchase-lease payments         4,900           519         Self-insurance trust activity         4,900           519         Self-insurance trust activity         4,900			\$	
Total Operating Revenues and Income   \$ 3,528,881				
Total Operating Revenues and Income   \$ 3,528,881				•
perating Expenses           501         Labor         \$ 6,703,820           502         Fringe Benefits ***         5,818,257           503         Professional services         1,082,578           504         Material and supplies consumed         1,973,220           505         Utilities         244,195           506         Casualty and liability         366,925           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           512         Leases, rentals, and purchase-lease payments         43,793           512         Leases, rentals, and purchase-lease payments         \$ 16,458,290           Total Operating Expenses         \$ 16,458,290           Less ineligible expenses:           APTA and IPTA dues         \$ 4,900           Solf-insurance trust activity         (485,756           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         \$ 15,999,781           Total Eligible Operating Expenses         \$ 15,999,781	414	Federal funds applied to operating expense		1,718,672
Solitan		Total Operating Revenues and Income	\$	3,528,881
502         Fringe Benefits ***         5.818.257           503         Professional services         1,082,578           504         Material and supplies consumed         1,973,220           505         Casualty and liability         244,195           506         Casualty and liability         368,025           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           5elf-insurance trust activity         (458,576           Total Operating Expenses         \$ 16,458,290           Less ineligible expenses:           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         82,199           Lobbying and other costs         82,199           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         10,399,858           Maximum contract amount         11,082,668<	Operating	g Expenses		
503         Professional services         1,082,578           504         Material and supplies consumed         1,973,220           505         Utilities         244,195           506         Casualty and liability         366,925           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           5elf-insurance trust activity         (458,576           Total Operating Expenses         \$ 16,458,290           Less ineligible expenses:           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total Operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,399,			\$	6,703,820
504         Material and supplies consumed         1,973,220           505         Utilities         244,195           506         Casualty and liability         386,925           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           5elf-insurance trust activity         (458,576           Total Operating Expenses         \$ 4,900           APTA and IPTA dues         \$ 4,900           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance receivable (overpayment)         \$ (37,125 <td></td> <td></td> <td></td> <td></td>				
505         Utilities         244,195           506         Casualty and liability         386,925           507         Taxes         5,897           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           512         Lease, sentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983	503	Professional services		
506         Casualty and liability         386,925           507         Taxes         5,887           508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983           Downstate operating assistance receivable (overpayment)         \$ (37,125)	504			1,973,220
507         Taxes         5,897           508         Net purchased transportation         365,647           509         Miscoellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983           Downstate operating assistance received         10,436,983	505	Utilities		244,195
508         Net purchased transportation         365,641           509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses:           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983           Downstate operating assistance receivable (overpayment)         \$ (37,125)	506	Casualty and liability		386,925
509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses           Less ineligible expenses:           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983           Downstate operating assistance receivable (overpayment)         \$ (37,125)	507	Taxes		5,897
509         Miscellaneous expense         292,540           512         Leases, rentals, and purchase-lease payments         43,793           Self-insurance trust activity         (458,576           Total Operating Expenses           APTA and IPTA dues         \$ 4,900           Single Audit         3,000           Self-insurance trust activity         (458,576           Stateline Mass Transit District settlement         826,996           Lobbying and other costs         82,189           Total Eligible Operating Expenses         \$ 15,999,781           Total operating revenue and income         \$ 3,528,881           Deficit         12,470,900           Percentage of eligible expense*         10,399,858           Maximum contract amount         11,082,668           Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)         10,399,858           Downstate operating assistance received         10,436,983           Downstate operating assistance receivable (overpayment)         \$ (37,125)	508	Net purchased transportation		365,641
Leases, rentals, and purchase-lease payments Self-insurance trust activity  Total Operating Expenses  Less ineligible expenses:  APTA and IPTA dues Single Audit Self-insurance trust activity Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total Operating revenue and income  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance receivable (overpayment)  \$                                                                                                                                                                                                                                                     \qu	509			
Self-insurance trust activity  Total Operating Expenses  Less ineligible expenses:  APTA and IPTA dues Single Audit Single Audit Single Audit Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total operating revenue and income  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance receivable (overpayment)  \$ 16,458,290  \$ 4,900  \$ 3,000  \$ 3,000  \$ 826,996  £ 16,458,290  \$ 28,096  £ 10,399,781  \$ 15,999,781  \$ 15,999,781  \$ 10,399,858  ### 10,399,858  ### 10,399,858  ### 10,399,858  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$ (37,125)				
Less ineligible expenses:  APTA and IPTA dues Single Audit Self-insurance trust activity (458,576 Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total operating revenue and income \$ 3,528,881  Deficit  Deficit  12,470,900  Percentage of eligible expense* 10,399,858  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance received  \$ 3,7125				(458,576)
APTA and IPTA dues Single Audit Single Audit Self-insurance trust activity Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total operating revenue and income  \$ 15,999,781  Total operating revenue and income \$ 3,528,881  Deficit  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$ (37,125)		Total Operating Expenses	\$	16,458,290
APTA and IPTA dues Single Audit Single Audit Self-insurance trust activity Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total operating revenue and income  \$ 15,999,781  Total operating revenue and income \$ 3,528,881  Deficit  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$ (37,125)		Less ineligible expenses:		
Single Audit 3,000 Self-insurance trust activity (458,576 Stateline Mass Transit District settlement 826,996 Lobbying and other costs 82,189  Total Eligible Operating Expenses \$15,999,781  Total operating revenue and income \$3,528,881  Deficit 12,470,900  Percentage of eligible expense* 10,399,858  Maximum contract amount 11,082,668  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less) 10,399,858  Downstate operating assistance received 10,436,983  Downstate operating assistance receivable (overpayment) \$ (37,125)			\$	4 900
Self-insurance trust activity Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  Total operating revenue and income \$ 3,528,881  Deficit  Deficit  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance received (overpayment)  \$ (37,125)			Ψ	
Stateline Mass Transit District settlement Lobbying and other costs  Total Eligible Operating Expenses  \$ 15,999,781  Total operating revenue and income \$ 3,528,881  Deficit  12,470,900  Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$ (37,125)				
Lobbying and other costs 82,189  Total Eligible Operating Expenses \$ 15,999,781  Total operating revenue and income \$ 3,528,881  Deficit 12,470,900  Percentage of eligible expense* 10,399,858  Maximum contract amount 11,082,668  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less) 10,399,858  Downstate operating assistance received 10,436,983  Downstate operating assistance received \$ 10,436,983		•		
Total Eligible Operating Expenses  \$ 15,999,781  Total operating revenue and income  \$ 3,528,881  Deficit  12,470,900  Percentage of eligible expense*  10,399,858  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  10,436,983  Downstate operating assistance receivable (overpayment)  \$ (37,125)				
Total operating revenue and income  \$ 3,528,881  Deficit  12,470,900  Percentage of eligible expense*  10,399,858  Maximum contract amount  11,082,668  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  10,399,858  Downstate operating assistance received  10,436,983  Downstate operating assistance receivable (overpayment)  \$ (37,125)		Lobbying and other costs		02,103
Deficit  Percentage of eligible expense*  10,399,858  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  10,436,983  Downstate operating assistance receivable (overpayment)  \$ (37,125)		Total Eligible Operating Expenses	<u>\$</u>	15,999,781
Percentage of eligible expense*  Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  10,399,858  10,399,858  10,399,858  10,399,858		Total operating revenue and income	\$	3,528,881
Maximum contract amount  Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  10,436,983  Downstate operating assistance receivable (overpayment)  \$ (37,125)		Deficit		12,470,900
Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$\frac{10,399,858}{37,125}\$		Percentage of eligible expense*		10,399,858
Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or maximum contract amount, whichever is less)  Downstate operating assistance received  Downstate operating assistance receivable (overpayment)  \$\frac{10,399,858}{37,125}\$		Maximum contract amount		11,082,668
maximum contract amount, whichever is less) 10,399,858  Downstate operating assistance received 10,436,983  Downstate operating assistance receivable (overpayment) \$ (37,125)				
Downstate operating assistance receivable (overpayment) \$ (37,125)				10,399,858
		Downstate operating assistance received		10,436,983
Downstate operating assistance overpayment received ** \$ (206,738)		Downstate operating assistance receivable (overpayment)	\$	(37,125)
		Downstate operating assistance overpayment received **	\$	(206,738)

<sup>\*</sup> For fiscal 2018 65%.

<sup>\*\*</sup> The Downstate Operating Assistance reported as overpaid relates to 2011 - 2018 net overpayments.

<sup>\*\*\*</sup> Within 502 - fringe benefits management has included \$85,711 of pension contributions in excess of GASB 68 expense.





REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR' REPORT

Board of Trustees Rockford Mass Transit District Rockford, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Rockford Mass Transit District (the District), which comprise the statements of financial position as of June 30, 2019, and the related statements of activities and cash flows for the year then ended, and the related notes to the financial statements and have issued our report thereon dated December 20, 2019.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019-001 that we consider to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The Rockford Mass Transit District's Response to Finding

Baker Tilly Virchaw & rause, LLP

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Madison, Wisconsin December 20, 2019



# REPORT ON COMPLIANCE FOR MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

#### INDEPENDENT AUDITOR' REPORT

To the Board of Trustees Rockford Mass Transit District Rockford, Illinois

#### Report on Compliance for Major Federal Program

We have audited the Rockford Mass Transit District's (District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal program for the year ended June 30, 2019. The District's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for the District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on the Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

#### Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However material weaknesses may exist that have not been identified.

#### Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the District as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise District's basic financial statements. We issued our report thereon dated December 20, 2019, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Madison, Wisconsin December 20, 2019

Baker Tilly Virchaw & rause, LP

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2019

Federal Agency/ Program or Cluster Title	Pass- Through Agency	Federal CFDA Number	Local Agency Contract Number	<u>E</u> :	Federal xpenditures
U.S. Department of Transportation					
Federal Transit Cluster		00.500		•	4 540 050
Federal Transit Capital Investment Grants		20.500	IL-04-0014	\$	1,516,959
Bus and Bus Facilities Formula Program		20.526	IL-34-0014		1,091,774
Federal Transit Formula Grants		20.507	IL-90-X620		33,857
Federal Transit Formula Grants		20.507	IL-90-X755		97,037
Federal Transit Formula Grants		20.507	IL-90-X782		1,718,672
Total Federal Transit Formula Grants					1,849,566
Total Federal Transit Cluster					4,458,299
Transit Services Programs					
Enhanced Mobility of Seniors and Individuals with Disabilities		20.513	IL-16-0014		204,481
Total Transit Services Program					204,481
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$	4,662,780

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
As of and for the Year Ended June 30, 2019

#### NOTE 1 – REPORTING ENTITY

This report on Federal Awards includes the federal awards of the Rockford Mass Transit District. The reporting entity for the Rockford Mass Transit District is based upon criteria established by the Governmental Accounting Standards Board.

#### **NOTE 2 – Basis OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the "schedule") includes the federal award activity of the Rockford Mass Transit District under programs of the federal government for the year ended June 30, 2019. The information in this schedule is presented in accordance with the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Rockford Mass Transit District, it is not intended to and does not present the financial position, changes in net position or cash flows of the Rockford Mass Transit District.

The accounting records of the District's grant programs are maintained on the accrual basis of accounting. Expenditures are recorded when the liability is incurred and revenues are recorded as earned. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

#### NOTE 3 - DESCRIPTION OF THE MAJOR PROGRAM

There was one major program for the year ended June 30, 2019 which included the Federal Transit Cluster. The Federal Transit Cluster includes the Federal Transit Capital Investment Grants (CFDA #20.500), the Federal Transit Formula Grants (CFDA #20.507), and the Bus and Bus Facilities Formula Program (CFDA #20.526), awarded by the Federal Transit Administration – U.S. Department of Transportation to the Rockford Mass Transit District for the purpose of financing capital projects and supporting public transportation services in urbanized areas.

#### NOTE 4 - RELATIONSHIP TO BASIC FINANCIAL STATEMENTS

Federal financial capital and operating assistance is reported in the Rockford Mass Transit District's basic financial statements as follows:

Federal Operating Subsidy Federal Capital Contributions	\$  1,718,672 2,944,108
Total Federal Schedule of Expenditures of Federal Awards	\$ 4,662,780
Federal Capital Grant Contributions above State and Local Capital Grant Contributions	\$ 2,944,108 3,849,262
Total Capital Contributions per the Basic Financial Statements	\$ 6,793,370

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2019

#### NOTE 5 - INDIRECT COST RATE

Rockford Mass Transit District has elected not to use the 10% de minimis cost rate.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2018

#### **SECTION I – SUMMARY OF AUDITORS' RESULTS FINANCIAL STATEMENTS** Type of auditors' report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? X yes No X none reported Significant deficiency(ies) identified? yes Noncompliance material to financial statements \_\_\_\_ yes noted? X no FEDERAL AWARDS Internal control over major programs: Material weakness(es) identified? \_\_\_\_ yes X no Significant deficiency(ies) identified? X none reported yes Type of auditor's report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with section 516(a) of the Uniform Guidance? yes X no Auditee qualified as low-risk auditee? X\_ no \_\_\_\_ yes Identification of major federal program: **CFDA Numbers** Name of Federal Program or Cluster 20.500, 20.526 & 20.507 Federal Transit Cluster Federal Dollar threshold used to distinguish between

\$ 750,000

type A and type B programs:

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2018

### SECTION II – FINANCIAL STATEMENT FINDINGS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### FINDING 2019-001: FINANCIAL REPORTING

*Criteria:* AU Section 325, *Communicating Internal Control Related Matters Identified in an Audit*, requires auditors to report a weakness if the District is not able to prepare its year-end financial statements, including the statement of cash flows and all footnote disclosures; prepare the schedule of expenditures of federal awards; or has material journal entries.

**Condition:** We, as your auditors, prepared the financial statements. In addition, for fiscal year 2019 we prepared material journal entries related to complex areas including other post-employment benefits and self insurance activity. This is a continued finding from the prior year and was number 2018-001.

**Cause:** The accounting department has a limited number of staff and employees do not have the time available or certain specialized expertise required to prepare GAAP financial statements or certain unique year end adjustments.

**Effect:** Without adequate internal control over financial reporting, the financial statements may not contain all of the required disclosures and account balances if prepared by Rockford Mass Transit District. As a result, the annual financial statements as included in this report are not available to the District until they are completed by the auditors.

**Recommendation:** We recommend that the District continue to review its resources and processes and evaluate the potential benefits associated with increased financial reporting capabilities and reviews. We note the number of year end adjustments has decreased in recent years and management has increased their involvement in the reporting process.

**Management's Response:** Management is aware of the situation and will continue to review the current process to identify areas to improve controls over financial reporting

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS None noted. SECTION IV – PRIOR YEAR FINDINGS

Finding 2018-001 Repeated as 2019-001