

Financial Statements and Supplementary Information

June 30, 2021 and 2020

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#### **Independent Auditors' Report**

To the Board of Trustees of Rockford Mass Transit District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the enterprise fund and fiduciary fund of Rockford Mass Transit District (the District), enterprise fund and fiduciary fund, a component unit of the City of Rockford, Illinois, as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the enterprise fund and fiduciary fund of Rockford Mass Transit District as of June 30, 2021 and 2020, and the respective changes in financial position and, where applicable, its cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matters**

As discussed in Note 1, the Rockford Mass Transit District adopted the provisions of GASB Statement No. 84, Fiduciary Activities, effective July 1, 2020. Certain balances as of June 30, 2020 have been restated due to the implementation. Our opinions are not modified with respect to this matter.

#### Other Matter

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements as a whole. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Baker Tilly US, LLP

In accordance with *Government Auditing Standards*, we have issued our report on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Madison, Wisconsin December 8, 2021

#### Rockford Mass Transit District (RMTD) Management's Discussion and Analysis Fiscal Year Ended June 30, 2021

This section of the Rockford Mass Transit District's (RMTD) annual financial report presents a discussion and analysis of RMTD's financial performance during the fiscal year that ended June 30, 2021. Please read this section in conjunction with the transmittal letter at the front of this report and RMTD's financial statements that follow this section.

#### FINANCIAL HIGHLIGHTS

- Total operating revenues for fiscal year 2021, at \$711,242, was 48.12% lower than the comparable fiscal year 2020 total operating revenues of \$1,370,847. *Fixed Route passenger service* for fiscal year 2021, at 729,181 was 42.56% lower than the comparable fiscal year 2020 fixed route passenger service of 1,269,376. Paratransit passenger service for fiscal year 2021, at 96,885 was 15.62% lower than the comparable fiscal year 2020 paratransit passenger service of 114,816.
- Total operation and maintenance expenses for fiscal year 2021, at \$17,693,031, was 79.37% higher than the comparable total operation and maintenance expenses for fiscal year 2020 of \$9,863,877.
- Total operating subsidies for fiscal year 2021, at \$18,740,395, was 15.80% higher than the comparable total operating subsidies for fiscal year 2020 of \$16,183,672.
- Total net position for fiscal year 2021 at \$28,383,270, was 18.13% higher than the comparable total net assets for fiscal year 2020 of \$24,026,875.
- Total noncurrent assets comprised of capital assets (net of depreciation) for fiscal year 2021, at \$28,885,448, was 8.84% higher than the comparable total noncurrent assets for fiscal year 2020 of \$26,540,179.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of this annual report consists of six parts: management's discussion and analysis (this section), the basic financial statements, the required supplementary information, other supplemental information, the Illinois Department of Transportation and reports on federal awards.

The financial statements provide both short-term and long-term information about RMTD's overall financial status. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of other supplementary information that further explains and supports the information in the financial statements.

RMTD's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units on an accrual basis. Under this basis, revenues are recognized in the period in which they are earned, expenses are recognized in the period in which they are incurred, and depreciation of assets is recognized in the Statements of Revenues, Expenses, and Changes in Net Assets. All assets and liabilities associated with the operation of RMTD are included in the Statements of Net Assets.

#### FINANCIAL ANALYSIS OF THE RMTD

#### **Statement of Net Position**

RMTD's total net position on June 30, 2021 totaled \$28,383,270, a 18.13% increase from the June 30, 2020 total net position that totaled \$24,026,875. (See Table A-1.) Total assets & deferred outflow of resources decreased 1.36% to \$40,750,707 and total liabilities decreased 41.93% to \$9,673,730.

Table A-1
Rockford Mass Transit's Total Net Position
(in thousands of dollars)

	2021	Restated 2020	2021-2020% %Change	2019
Current assets	\$ 10,751.4 \$	12,664.0	-15.10%\$	10,549.4
Non-current assets	28,885.5	26,540.2	8.84%	24,522.4
Pension deferred outflows	1,113.8	2,109.9	-47.21%	2,516.6
Total Assets	\$ 40,750.7 \$	41,314.1	-1.36%\$	37,588.4
Current liabilities	\$ 3,147.9 \$	5,554.1	-43.32%\$	3,149.9
Deferred credits	2,230.3	2,208.4	0.99%	2,170.7
Pension liability	1,561.9	6,335.9	-75.35%	5,259.2
Post-Employment Benefits Obligations	2,733.6	2,559.9	6.79%	10,677.6
Total Liabilities	9,673.7	16,658.3	-41.93%	21,257.4
Pension deferred inflows of resources	2,693.7	628.9	328.32%	415.8
Net assets:				
Inv. in capital assets, net of related debt	28,885.4	24,192.7	19.40%	24,522.4
Restricted for EBT, Pub Liab & W/C	81.6	142.4	-42.70%	1,282.0
Unrestricted	 (583.7)	(308.2)	89.39%	(9,889.2)
Total Net Position	28,383.3	24,026.9	18.13%	15,915.2
Total Liab., Def. Inflows & Net Position	\$ 40,750.7 \$	41,314.1	-1.36%\$	37,588.4

The total current assets for fiscal year 2021, at \$10,751,443, decreased by 15.10% in comparison to the current assets for fiscal year 2020 of \$12,664,000. The current liabilities for fiscal year 2021, of \$3,147,899, decreased by 43.32% in comparison to the current liabilities for fiscal year 2020 of \$5,554,097.

The total current assets for fiscal year 2020, at \$12,664,000, increased by 20.04% in comparison to the current assets for fiscal year 2019 of \$10,549,393. The current liabilities for fiscal year 2020, of

\$5,554,097, increased by 76.32% in comparison to the current liabilities for fiscal year 2019 of \$3,149,935.

Capital assets less accumulated depreciation and amortization for fiscal year 2021, at \$28,885,448, increased by 8.84% in comparison to the capital assets less accumulated depreciation and amortization for fiscal year 2020 of \$26,540,179. Depreciation Expense for fiscal year 2021 amounted to \$2,162,196 and the Disposition of Assets was \$2,571,892.

Capital assets less accumulated depreciation and amortization for fiscal year 2020, at \$26,540,179, increased by 8.23% in comparison to the capital assets less accumulated depreciation and amortization for fiscal year 2019 of \$24,522,437. Depreciation Expense for fiscal year 2020 amounted to \$1,899,215 and the Disposition of Assets was \$1,220,857.

In compliance with GASB 68, a net pension liability of \$1,561,879 was recognized during fiscal year 2021 compared to a net pension liability of \$6,335,904 during fiscal year 2020. Additionally in 2021, pension contributions payable of \$1,224,500 were due at year end. In accordance with that compliance, a pension deferred outflow of \$1,113,816 and a pension deferred inflow of \$2,693,707 were also recognized. The annual normal contribution to the pension plan was \$2,449,000 for fiscal year 2021.

In compliance with GASB 68, a net pension liability of \$6,335,904 was recognized during fiscal year 2020 compared to a net pension liability of \$5,259,158 during fiscal year 2019. In accordance with that compliance, a pension deferred outflow of \$2,109,914 and a pension deferred inflow of \$628,884 were also recognized. The annual contribution to the pension plan was \$2,450,000 for fiscal year 2020.

In compliance with GASB 75, the other post-employment obligation (liability) for the fiscal year end June 30, 2021 increased by \$173,829, from \$2,599,867 to \$2,733,696.

In compliance with GASB 75, the other post-employment obligation (liability) for the fiscal year end June 30, 2020 decreased by \$8,117,723, from \$10,677,590 to \$2,559,867.

#### Statement of Revenues, Expenses and Changes in Net Position

The total net position for fiscal year 2021, was \$28,383,270 compared to a net position of \$24,026,875 at the end of fiscal year 2020. (See Table A-2.) RMTD's total operating revenues decreased by 48.12% to \$711,242 from \$1,370,847. During a period of time within the fiscal year June 30, 2021, Fixed Route Service was reduced and the elimination of charging for fares was in effect due to COVID-19. The types of services provided by Paratransit were also affected due to COVID-19. The total operating expenses (including depreciation) increased to \$19,855,227 from \$11,763,092.

The total net position for fiscal year 2020, was \$24,026,875 compared to a net position of \$15,915,253 at the end of fiscal year 2019. (See Table A-2.) RMTD's total operating revenues decreased by 24.27% to \$1,370,847 from \$1,810,209. During a period of time within the fiscal year June 30, 2020, Fixed Route Service was reduced and the elimination of charging for fares was in effect due to COVID-19. The types of services provided by Paratransit were also affected due to COVID-19. The total operating expenses (including depreciation) decreased by 36.06% to \$11,763,092 from \$18,396,275 due to a reduction in the noncurrent liability, Other Post-Employment Benefit to \$2,559,867 from \$10,677,590.

Table A-2
Rockford Mass Transit's Statement of Revenues, Expenses, and Changes in Net Position
(in thousands of dollars)

		Restated	2021-2020	
	2021	2020	% Change	2019
Operating Revenues:				
Passenger fares	\$ 494.8 \$	1,133.9	-56.36%\$	1,551.1
Advertising	126.8	126.0	0.63%	82.8
Other	89.6	110.9	-19.21%	176.3
Total operating revenues	711.2	1,370.8	-48.12%	1,810.2
Operating Expenses:				
Operating expenses	17,693.0	9,863.9	79.37%	16,372.6
Provision for depreciation	2,162.2	1,899.2	13.85%	2,023.7
Total operating expenses	19,855.2	11,763.1	68.79%	18,396.3
Operating loss	19,144.0	10,392.3	84.21%	16,586.1
Total operating subsidies	18,740.4	16,183.7	15.80%	15,008.7
Capital contributions	4,776.0	4,009.8	19.11%	6,793.4
Investment income & other	(16.0)	60.4	-126.49%	98.0
Total nonoperating rev. & capital contr.	23,500.4	20,253.9	16.03%	21,900.1
Change in net position	4,356.4	9,861.6	-55.82%	5,314.0
Net position, beginning of the year	24,026.9	15,915.3	50.97%	10,601.3
Culmulative effect in accting principle	 -	(1,750.0)	30.5770	-
Net Position - End Of Year	\$ 28,383.3 \$	24,026.9	18.13%\$	15,915.3

Capital contribution's for fiscal year 2021, at \$4,775,989, was 19.11% higher than the comparable capital contribution for fiscal year 2020 of \$4,009,819. The capital contributions for fiscal year 2021 was primarily the purchase of 5 Gillig hybrid buses.

Capital contribution's for fiscal year 2020, at \$4,009,819, was 40.97% lower than the comparable capital contribution for fiscal year 2019 of \$6,793,370. The capital contributions for fiscal year 2020 was primarily the purchase of 5 Gillig hybrid buses.

#### **Operating Expenses**

Total operating expenses per the schedule of operating schedule for fiscal year 2021, at \$23,202,908, increased by 8.42% in comparison to fiscal year 2021 of \$21,400,783. (See Table A-3 for details by operating function.)

Total operating expenses per the schedule of operating schedule for fiscal year 2020, at \$21,400,783, increased by 30.03% in comparison to fiscal year 2019 of \$16,372,579. Negative expenses related to the change in OPEB actuarial assumptions is excluded from the Operating and Maintenance Expenses table below.

Table A-3
Rockford Mass Transit's Operation and Maintenance Expenses
(in thousands of dollars)

		2021-2020			
	2021	2020	% Change		2019
Operator wages	\$ 4,097.6 \$	3,896.6	5.16%	\$	3,977.0
Other wages	2,807.1	2,907.8	-3.46%		2,726.5
Fringe benefits	7,455.9	6,141.7	21.40%		5,818.3
Services	1,058.7	1,106.1	-4.29%		1,082.6
Materials and supplies	2,295.6	2,119.8	8.29%		1,973.2
Utilities	261.4	251.6	3.91%		244.2
Casualty and liability	757.1	564.2	34.21%		386.9
Taxes	5.1	8.1	-37.10%		5.9
Purchased transportation	367.8	363.2	1.26%		365.6
Advertising/promotion media	102.7	95.0	8.10%		106.2
Miscellaneous	200.4	152.3	31.63%		186.4
Leases and rentals	5.8	8.7	-33.37%		43.8
Self-insurance trust activity	(9.0)	150.7	-105.95%		(458.6)
Other	1,722.3	(46.5)	-3802.32%		(85.4)
Debt service	 3,796.8	3,635.2	4.45%		0.0
Expenses For Operating Subsidy	24,925.2	21,354.3	16.72%		16,372.6
Pension Exp Excess GASB 68	(1,722.3)	46.5	-3802.32%		85.7
Total Operating Cost for Op Sub.	\$ 23,202.9 \$	21,400.8	8.42% \$		16,458.3

Operator wages expenses for fiscal year 2021, at \$4,097,571, were 5.16% higher than the comparable fiscal year 2020 operator wages of \$3,896,639 due to the annual increase to qualified employees along the additional expenses due to the Covid Pandemic.

Operator wages expenses for fiscal year 2020, at \$3,896,639, were 2.03% lower than the comparable fiscal year 2019 operator wages of \$3,977,295. Paratransit passenger service for fiscal year 2020, at 114,816 was 10.80% lower than the comparable fiscal year 2019 paratransit passenger service of 128,724 and the reduction of fixed route service during the COVID-19 period accounted for the majority of this decrease. Fixed route service total miles for fiscal year 2020 were 1,151,249, compared to 1,216,844 for fiscal year 2019. Fixed route total hours of service for fiscal year 2020 were, 89,070, compared to 94,996 for fiscal year 2019.

Other wages expenses for fiscal year 2021, at \$2,807,050, were 3.46% lower than the comparable fiscal year 2020 other wages of \$2,907,758 due to the retirement and reorganization of the of employee administrative area.

Other wages expenses for fiscal year 2020, at \$2,907,758, were 6.65% higher than the comparable fiscal year 2019 other wages of \$2,726,525 due to additional staff within the maintenance area along with an annual increase to all qualified employees.

Fringe benefits expenses for fiscal year 2021, at \$7,455,934, were 21.40% higher than the comparable fiscal year 2020 fringe benefits of \$6,141,708. Fringe Benefits includes sick, holiday and vacation time for all employees. Additional funding beyond the annual pension contribution of \$1,600,000 was made during fiscal year ending June 30, 2021.

Fringe benefits expenses for fiscal year 2020, at \$6,141,708, were 5.56% higher than the comparable fiscal year 2019 fringe benefits of \$5,818,257.

Services expenses for fiscal year 2021, at \$1,058,702, were 4.29% lower than the comparable fiscal year 2020 services of \$1,106,103.

Services expenses for fiscal year 2020, at \$1,106,103, were 2.17% higher than the comparable fiscal year 2019 services of \$1,082,578.

Materials and supplies expenses for fiscal year 2021, at \$2,295,557, were 8.29% higher than the comparable fiscal year 2020 material and supplies of \$2,119,765 primarily due to COVID-19 supplies.

Materials and supplies expenses for fiscal year 2020, at \$2,119,766, were 7.43% higher than the comparable fiscal year 2019 material and supplies of \$1,973,220 primarily due to COVID-19 supplies.

Utilities expenses for fiscal year 2021, at \$261,376, were 3.91% higher than the comparable fiscal year 2020 utilities of \$251,554.

Utilities expenses for fiscal year 2020, at \$251,554, were 3.01% higher than the comparable fiscal year 2019 utilities of \$244,195. Fiscal year 2020 included within utilities expenses for automated vehicle locator (AVL) expenses on all of the fixed route (FR) buses and mobile data terminal (MBT) expenses on located on all of the demand response / paratransit (DR) vehicles. The AVL for FR allows for RMTD and the public to know where the buses in service are within their scheduled route. The MBT for DR allows for instant communication of the scheduled manifest and potential changes with each driver and RMTD staff.

Casualty and liability expenses for fiscal year 2021, at \$757,145, were 34.21% higher than the comparable fiscal year 2020 casualty and liability expenses of \$564,152. All areas of insurance were up for fiscal year ending June 30, 2021 in comparison to the previous fiscal year.

Casualty and liability expenses for fiscal year 2020, at \$564,152, were 45.80% higher than the comparable fiscal year 2019 casualty and liability expenses of \$386,925. Insurance premiums were up 12.01%, or \$39,059, comparable in cost to the previous fiscal year. The amount of self-insured public liability settlements increased significantly compared to fiscal year 2019.

Purchased transportation expenses of \$367,768 were operating expenses incurred during fiscal year 2021 by the Boone County Council on Aging (BCCA) for providing urbanized demand response transportation services. The expenses incurred for this service were offset by a portion of the Downstate Operating Grant (DOAP) applied for and received by RMTD along with a local match received by RMTD from their region. In Fiscal Year 2020, the purchased transportation expense incurred for BCCA was \$363,194.

Purchased transportation expenses of \$363,194 were operating expenses incurred during fiscal year 2020 by the Boone County Council on Aging (BCCA) for providing urbanized demand response transportation services. The expenses incurred for this service were offset by a portion of the Downstate Operating Grant (DOAP) applied for and received by RMTD along with a local match received by RMTD from their region. In Fiscal Year 2019, the purchased transportation expense incurred for BCCA was \$365,641.

Advertising/Promotion media expenses for fiscal year 2021, at \$102,711, were 8.10% higher than the comparable fiscal year 2020 advertising/promotion media of \$95,010. The actual bus wrapping of a bus is now included within the advertising expense budget. Advertising Revenue is thus increased for the charge of the wrapping expense to the advertiser.

Advertising/Promotion media expenses for fiscal year 2020, at \$95,010, were 10.49% lower than the comparable fiscal year 2019 advertising/promotion media of \$106,149. The actual bus wrapping of a bus is now included within the advertising expense budget. Advertising Revenue is thus increased for the charge of the wrapping expense to the advertiser.

Miscellaneous expenses for fiscal year 2021, at \$200,402, were 31.63% higher than the comparable fiscal year 2020 miscellaneous expenses of \$152,254.

Miscellaneous expenses for fiscal year 2020, at \$152,254, were 18.31% lower than the comparable fiscal year 2019 miscellaneous expenses of \$186,391.

Debt service of \$3,796,773 was for the purchase of 5 Gillig hybrid fixed route buses during fiscal year ending June 30, 2021.

Debt service of \$3,635,155 was for the purchase of 5 Gillig hybrid fixed route buses during fiscal year ending June 30, 2020.

In fiscal year 2020, the reduction of the Other post-employment benefits of \$7,948,274 reduced the expenses for operating subsidy, the amount was added back into expenses to calculate the total operating expenses for schedule of operating subsidy.

#### CAPITAL ASSET AND CAPITAL PROJECTS

#### **Capital Assets**

The total net capital assets (net of depreciation) for fiscal year 2021, at \$28,885,448, was 8.84% higher than the comparable total net capital assets (net of depreciation) for fiscal year 2020 of \$26,540,179. The increase was primarily due to the purchase of 5 Gillig hybrid fixed route buses. (See table A-4 for details)

The total net capital assets (net of depreciation) for fiscal year 2020, at \$26,540,179, was 8.23% higher than the comparable total net capital assets (net of depreciation) for fiscal year 2019 of \$24,522,437. The increase was primarily due to the purchase of 5 Gillig hybrid fixed route buses.

Table A-4
Rockford Mass Transit's Capital Assets
(in thousands of dollars)

			2021-2020	
	2021	2020	% Change	2019
Land	\$ 2,894.5 \$	2,894.5	0.00% \$	2,894.5
Transit Plant In Service	 50,195.7	48,260.2	4.01%	45,564.1
Total Gross Capital Assets	\$ 53,090.2 \$	51,154.7	3.78% \$	48,458.6
Less accumulated depreciation	24,204.8	24,614.5	-1.66%	23,936.2
Total Net Capital Assets	\$ 28,885.4 \$	26,540.2	8.84% \$	24,522.4

#### **Capital Projects**

The following is a current list, along with a brief description, of the major capital projects that are on RMTD's project agenda:

During Fiscal Year ending June 30, 2021, RMTD purchased 5 - Hybrid Electric Buses at \$754,843 each for a total of \$3,774,215. RMTD also purchased 7 Paratransit Medium Duty Vehicles at \$65,486 each for a total of \$458,402. Exhaust Hose Reels were purchased and installed for \$52,292, and a new server and 36 computers were purchased for a total of \$92,818.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

For the fiscal year ending June 30, 2022, the operational budget was submitted to and approved by the Board of Trustees. The total operating expense (excluding depreciation), for the aforementioned timeframe, is projected to be \$21,323,385 compared to \$25,015,283. In fiscal year ending June 30, 2021 there was \$3,782,879 of debt service budgeted for the purchase of 5 FR Buses, whereas in FYE 2022 there was no budgeted amount from debt service.

The fiscal year 2022 operational budget includes projected expenditures of \$15,624,232 for fixed route services and \$5,163,953 for paratransit services which includes providing demand response service into the Stateline Mass Transit District (SMTD) area per a contractual relationship with that district. Service to the Stateline Mass Transit District began in February of 2008 and provides demand response service to the South Beloit, Rockton and Roscoe residents with connectivity into the Rockford region. Urban transportation projected expenditures for service to Belvidere & Boone County is budgeted at \$535,200. Fixed routes services were expanded to include the City of Belvidere beginning in October of 2011.

Total operating revenues for the fiscal year ending June 30, 2022 are projected to be \$1,216,754 of which included \$145,000 projected for advertising revenue, \$40,000 for investment income and \$36,760 for non-transportation revenue. Fixed route passenger service is projected at \$641,452 and paratransit service revenue was projected at \$317,860. STMD farebox revenue is projected at \$19,682. BCCA farebox revenue is projected to be \$16,000. The last fare increase was implemented and became effective May 1, 2009.

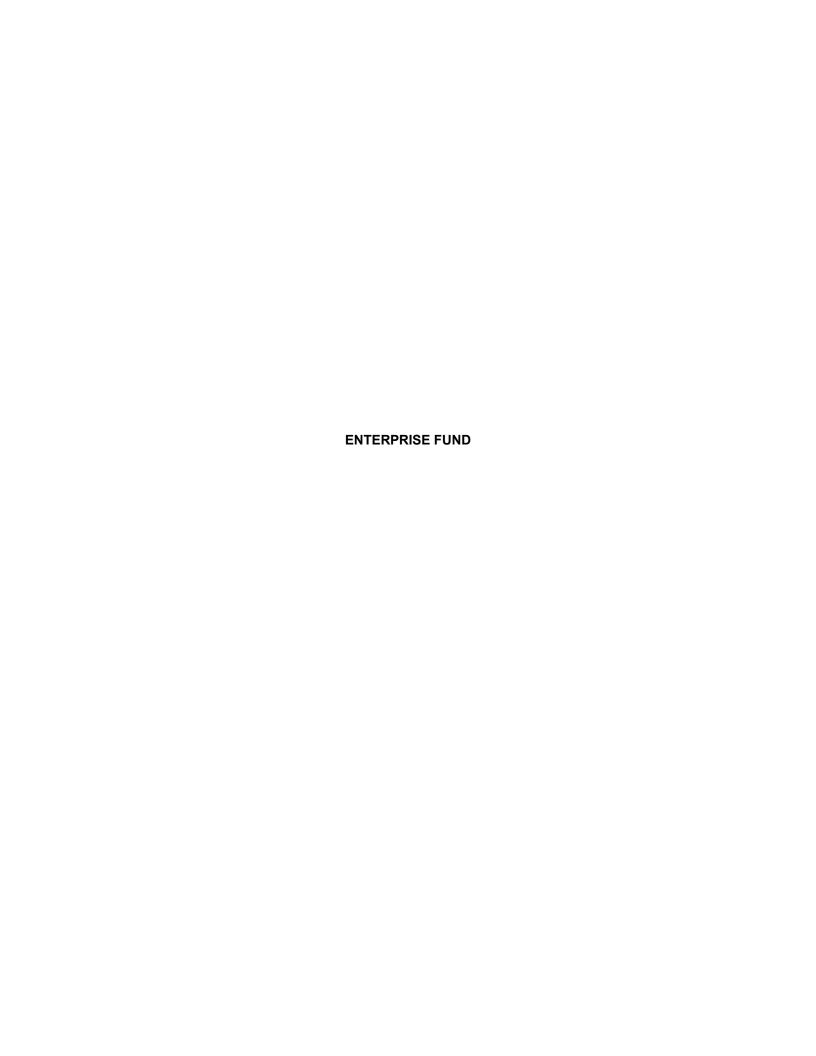
Total operating assistance, excluding capital contributions, for the fiscal year ending June 30, 2022 are projected to be \$20,106,631. The majority of the non-operating revenues are subsidies from the State of Illinois, preventive maintenance and local matching funds. The State of Illinois subsidy is budgeted to be 65% of eligible expenses.

Note: COVID-19 has continued to disrupt service, increased expenses and reduced local matching funds including fare collection during fiscal year ending June 30, 2020 and into fiscal year June 30, 2022. This will cause and immense change to the information supplied above in comparing budgeted activity compared to actual activity.

It is RMTD's goal to maximize the services that can be provided by RMTD in the most economic and efficient manner without compromising the needs of the current RMTD clients. It is further anticipated that if service can become more efficient, then more people will begin to utilize the RMTD service, for their transportation needs. The changes within our economy and the increased interest in our services from communities to the north and east will be some of the challenges that RMTD will face during the new fiscal year. Thanks to the leadership and guidance of the Board of Trustees and management, the staff of RMTD is prepared and ready to meet these foreseeable challenges.

#### CONTACTING THE RMTD'S FINANCIAL MANAGEMENT

This financial report is designed to provide interested parties with a general overview of RMTD's finances and to demonstrate RMTD's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Rockford Mass Transit District, 520 Mulberry Street, Rockford, IL 61101.



## Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois)

Statements of Net Position June 30, 2021 and 2020

	2021		 Restated 2020
Assets			
Current assets:			
Cash and investments	\$	1,948,806	\$ 3,863,496
Cash and investments designated for OPEB		2,561,298	3,858,919
Cash and investments restricted for public liability, employee			
health insurance and workers compensation claims		839,826	995,823
Grant receivables:			
Federal Transit Administration, operating grants		372,462	-
Federal Transit Administration, capital grants		1,622	118,899
State of Illinois operating assistance		4,439,866	-
State of Illinois capital grant		2,265	2,628,556
Other receivables		115,974	673,849
Supplies inventory		424,627	404,116
Prepaid expenses		44,697	 120,342
Total current assets		10,751,443	 12,664,000
Noncurrent assets:			
Capital assets:			
Land		1,969,934	1,969,934
Land improvements		924,521	924,521
Transit capital assets in service		50,195,787	48,260,215
Accumulated depreciation		(24,204,794)	 (24,614,491)
Total noncurrent assets		28,885,448	26,540,179
Total assets		39,636,891	39,204,179
Deferred Outflows of Resources			
Pension deferred outflows of resources		1,113,816	2,109,914
Total assets and deferred outflows of resources		40,750,707	41,314,093

	2021		Restated 2020
Liabilities			
Current liabilities:			
Accounts payable	\$	195,965	\$ 539,728
Accrued wages, compensated absences and benefits		969,210	873,863
State of Illinois operating assistance advance		-	939,646
Line of credit		-	2,347,470
Pension contributions payable		1,224,500	-
Current liabilities payable from restricted assets			
Accrued expenses, self-insurance liabilities		758,224	 853,390
Total current liabilities		3,147,899	 5,554,097
Noncurrent liabilities:			
Pension liability		1,561,879	6,335,904
Unearned revenues		2,230,256	2,208,466
Other post-employment benefit liability		2,733,696	 2,559,867
Total noncurrent liabilities		6,525,831	 11,104,237
Total liabilities		9,673,730	16,658,334
Deferred Inflows of Resources			
Pension deferred inflows of resources		2,693,707	 628,884
Net Position			
Net investment in capital assets		28,885,448	24,192,709
Restricted for public liability, employee health insurance			
and workers compensation claims		81,602	142,433
Unrestricted		(583,780)	 (308,267)
Total net position	\$	28,383,270	\$ 24,026,875

### **Rockford Mass Transit District** (A Component Unit of the City of Rockford, Illinois) Statements of Revenues, Expenses and Changes in Net Position

Years Ended June 30, 2021 and 2020

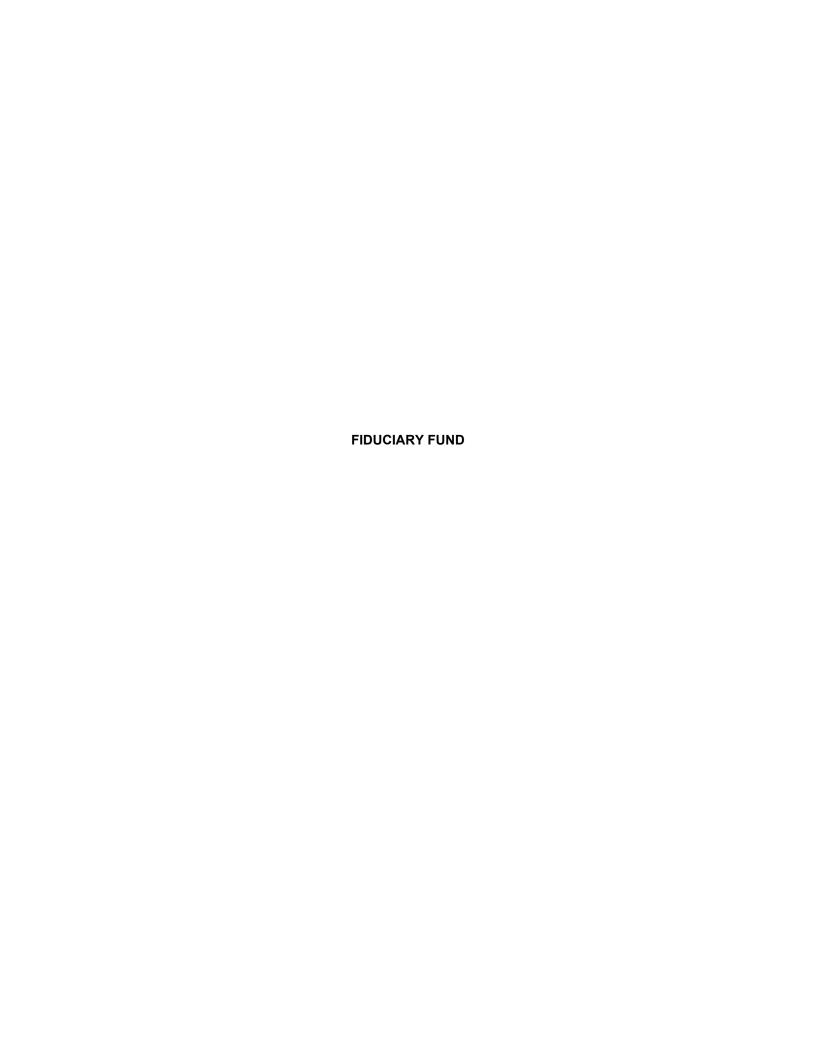
	2021	Restated 2020
Operating Revenues		
Passenger fares	\$ 494,840	\$ 1,133,889
Advertising	126,828	125,979
Other	89,574	110,979
Total operating revenues	711,242	1,370,847
Operating Expenses		
Transportation	10,475,904	10,645,324
Maintenance	3,110,359	3,159,647
General administration, OPEB	-	(7,948,274)
General administration	4,106,768	4,007,180
Total operation and maintenance expenses	17,693,031	9,863,877
Depreciation expense	2,162,196	1,899,215
Total operating expenses	19,855,227	11,763,092
Operating loss	(19,143,985)	(10,392,245)
Nonoperating Revenues and Expenses		
Investment income	6,554	84,997
Operating subsidies:		
Federal	3,588,877	2,294,580
State of Illinois	11,948,737	10,721,924
City of Rockford	1,524,000	1,462,197
Stateline Mass Transit District	983,898	1,023,012
City of Loves Park	337,645	328,242
Village of Machesney Park	210,159	212,734
Boone County	122,079	115,983
City of Belvidere	25,000	25,000
Total operating subsidies	18,740,395	16,183,672
Interest expense	22,558	24,575
Total nonoperating revenues and expenses	18,724,391	16,244,094
Income (loss) before contributions	(419,594)	5,851,849
Capital Contributions - Federal, State and Local	4,775,989	4,009,819
Change in net position	4,356,395	9,861,668
Net Position, Beginning	24,026,875	15,915,253
Pension liability and related deferrals	-	(1,750,046)
Net Position, Ending	\$ 28,383,270	\$ 24,026,875

### Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois)

Statements of Cash Flows Years Ended June 30, 2021 and 2020

	2021		 Restated 2020
Cash Flows From Operating Activities			
Received from customers	\$	1,052,715	\$ 582,803
Received from other sources		216,402	236,958
Paid to suppliers for goods and services		(9,925,915)	(11,619,863)
Paid to employees for services	(	(10,506,439)	 (7,026,722)
Cash flows from operating activities	(	(19,163,237)	 (17,826,824)
Cash Flows From Noncapital Financing Activities			
Cash receipts from operating subsidies		15,146,310	 16,881,114
Cash Flows From Investing Activities			
Investment income		6,554	 84,997
Cash flows from investing activities		6,554	 84,997
Cash Flows From Capital and Related Financing Activities			
Proceeds from debt issue		3,774,215	3,610,580
Debt retired		(6,121,685)	(1,263,703)
Interest paid		(22,558)	(24,575)
Acquisition and construction of capital assets		(4,507,464)	(3,916,364)
Capital contributions - federal, state and local		7,519,557	2,627,448
Cash flows from capital and related financing activities		642,065	1,033,386
Net change in cash and cash equivalents		(3,368,308)	172,673
Cash and Cash Equivalents, Beginning		8,718,238	8,545,565
Cash and Cash Equivalents, Ending	\$	5,349,930	\$ 8,718,238

	 2021	Restated 2020
Reconciliation of Operating Loss to Net Cash		
Flows From Operating Activities		
Operating loss	\$ (19,143,985)	\$ (18,340,519)
Adjustments to reconcile operating loss to net cash used in operating activities:		
Nonoperating revenue	-	-
Noncash items included in operating loss:		
Depreciation expense	2,162,196	1,899,215
Changes in assets, deferred outflows of resources and liabilities:		
Accounts receivable	557,875	(551,086)
Supplies inventory	(20,511)	(19,868)
Prepaid expenses	75,645	9,732
Accounts payable	880,737	(817,405)
Accrued expenses, self-insurance liabilities	(95,166)	177,709
Accrued expenses, other	95,347	605
Advance from City of Rockford	21,790	37,721
Pension liability and related deferrals	(3,870,994)	(53,479)
Other post-employment benefit liability	 173,829	 (169,449)
Net cash flows from operating activities	\$ (19,163,237)	\$ (17,826,824)
Reconciliation of Cash and Cash Equivalents to		
Statements of Net Position Accounts		
Cash and investments	\$ 1,948,806	\$ 3,863,496
Cash and investments designated for OPEB	2,561,298	3,858,919
Cash and investments restricted for public liability, employee		
health insurance and workers compensation claims	 839,826	 995,823
Cash and cash equivalents	\$ 5,349,930	\$ 8,718,238



## Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois)

Statements of Plan Net Position June 30, 2021 and 2020

	2021	2020	
Assets			
Cash and cash equivalents	\$ 409,544	4 \$ 1,462,813	3
Investments at fair value			
Traditional mutual funds	14,089,859	9 10,350,499	9
Bonds funds	11,327,236	9,409,663	3
Real estate funds		-	-
Alternative mutual funds	1,349,857	7 1,043,957	7
Unconstrained	1,264,311	1 925,695	5
Contributions receivable	1,224,500	<u> </u>	-
Total assets	29,665,307	7 23,192,627	7
Liabilities			
Benefit payments payable		<u>-</u>	_
Net position restricted for pensions	\$ 29,665,307	<u>7</u> \$ 23,192,627	7

### **Rockford Mass Transit District** (A Component Unit of the City of Rockford, Illinois) Statements of Changes in Plan Net Position

June 30, 2021 and 2020

	2021	2020
Additions		
Employer contributions	\$ 2,449,000	\$ 1,500,903
Net additions	2,449,000	1,500,903
Investment income (loss)		
Capital appreciation (depreciation) Interest income	5,040,996 -	(206,816)
Dividend income	397,646	517,215
Less investment expense	(94,364)	(85,585)
Net investment income (loss)	5,344,278	224,814
Total additions	7,793,278	1,725,717
Deductions		
Benefit payments	1,287,333	1,131,693
Other plan expenses	33,265	28,315
Total deductions	1,320,598	1,160,008
Net increase in new position	6,472,680	565,709
Net Position, Beginning	23,192,627	22,626,918
Net Position, Ending	\$ 29,665,307	\$ 23,192,627

Notes to Financial Statements June 30, 2021 and 2020

#### 1. Summary of Significant Accounting Policies

The financial statements of Rockford Mass Transit District (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to enterprise funds of government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The significant accounting principles and policies utilized by the District are described below.

#### **Reporting Entity**

The District was established to provide for operation of a bus transit system, including paratransit services, in the City of Rockford, Illinois and surrounding areas. The District's Trustees are appointed by the City of Rockford. The District receives operating subsidies from the City of Rockford, the City of Loves Park, the Village of Machesney Park, the City of Belvidere, the Stateline Mass Transit District, Boone County, the State of Illinois and the Federal Government. The District is a component unit of the City of Rockford, as defined GASB Statement No. 61, and accordingly, the District's financial statements are also included in the basic financial statements of the City of Rockford. A fiduciary fund has been established for the employee pension trust.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The term measurement focus is used to denote what is being measured and reported in the District's operating statement. The District is accounted for on the flow of economic resources measurement focus. The fundamental objective of this focus is to measure whether the District is better or worse off economically as a result of events and transactions of the period.

The term basis of accounting is used to determine when a transaction or event is recognized on the District's operating statement. The District uses the full accrual basis of accounting. Under this basis, revenues are recorded when earned and expenses are recorded when incurred, even though actual payment or receipt may not occur until after the period ends.

The District follows enterprise fund accounting. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business or where the governing body has decided that the determination of revenues earned, costs incurred and net income is necessary for management accountability.

The financial statements of the fiduciary fund are prepared on the accrual basis of accounting. District contributions to the Plan are recognized when due and the District has made a formal commitment to provide the contributions. Benefits are recognized when due and payable in accordance with the terms of the Plan. The District's annual required contribution is determined based on an actuarial valuation.

Preparation of financial statements in conformity with generally accepted accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities. This statement establishes criteria for identifying fiduciary activities of all state and local governments for accounting and financial reporting purposes and how these activities should be reported. The District adopted this statement effective July 1, 2019. See note 13 for the prior period restatement.

Notes to Financial Statements June 30, 2021 and 2020

#### Assets, Deferred Outflows of Resources, Liabilities and Net Position

#### Cash and Cash Equivalents

For purposes of reporting cash flows, the District considers all cash and short-term investments purchased with maturities of three months or less to be cash and cash equivalents. Cash and cash equivalents restricted for public liability, workmen's compensation and employee health insurance are funds that are restricted to pay for costs incurred in those areas.

#### **Deposits and Investments**

State statutes restrict investment of transit funds. Investments are limited to:

- Time deposits in any bank, savings bank, trust company, or savings and loan association which are insured.
- 2. Bonds or securities issued by the federal government.
- 3. Illinois State Treasurer's Investment Pool.
- 4. Money market mutual funds with portfolios of securities issued or guaranteed by the United States government.
- 5. Short-term commercial paper rated within the three highest classifications by at least two standard rating services.
- 6. Repurchase agreements with public depositories.

Pension funds may also invest in certain non-U.S. obligations, Illinois municipal corporation's tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, and the Illinois insurance company general and separate accounts, mutual funds, and equity securities.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

#### **Cash and Investments Designated for OPEB**

The board has segregated certain funds as designated for the future liquidation of the other postemployment benefits (OPEB) obligation.

#### **Cash and Investments Restricted in Trusts**

This represents assets restricted for public liability, employee health insurance and workers' compensation. Current liabilities payable from these restricted assets are so classified.

#### Accounts Receivable/Payable

Substantially all District receivables are due from government units and are considered to be to be fully collectible.

Notes to Financial Statements June 30, 2021 and 2020

#### Supplies Inventory

Operating inventories consisting of repair parts, motor oil and fuel are stated at cost (first in, first out) and average cost method.

#### **Prepaid Expenses**

This represents amounts paid for services or insurance coverage to be provided in future periods.

#### **Capital Assets**

Capital assets are defined as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of one year. Capital assets are stated at cost. Purchases of capital assets are primarily reimbursed by capital grants from federal, state and local sources. Donated assets are recorded at acquisition value on the date donated.

Proceeds from the sale of capital assets acquired under capital grants are remitted to the original funding source unless permission is received from the funding source to retain the proceeds.

Depreciation of buildings, improvements, equipment and vehicles is computed monthly upon capitalization using the straight-line method over the following estimated useful lives of the assets:

	Years
Building and improvements	20 - 40
Buses and service vehicles	10 - 12
Equipment and office furniture	5 - 10

#### **Deferred Outflows of Resources**

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that time. Pension deferred outflows relate to the net pension liability. Details of the account are included in Note 7.

#### **Accrued Wages, Compensated Absences and Benefits**

Certain District employees who have completed 2 years of service are eligible to accrue sick pay benefits at the rate of one (1) eight (8) hour day per calendar month in which the employee is not absent or off work for any reason (except vacation, holidays, personal days or bereavement). Upon eligible retirement or voluntary resignation from employment (excluding permanent disability, resignation due to worker's compensation injury and like reasons), the equivalent value of fifty percent (50%) of the employee's capped accumulated sick leave shall be paid to the employee.

Employees earn varying amounts of vacation depending on the number of years of service and employment position. Vacation pay will be paid at the time vacation is taken and does not accumulate from one year to another. When an employee separates from the District, earned and unused vacation time will be computed and paid out to the employee at their regular rate of pay.

The accrued payroll and benefits liability has been computed based on a rate of pay in effect at each fiscal year end, respectively.

Notes to Financial Statements June 30, 2021 and 2020

#### **Pension Liability**

For the purposes of measuring the net pension liability, deferred outflows of resources and pension expense, information about the plan fiduciary net position of the Rockford Mass Transit District Retirement Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms, investments are reported at fair value.

#### **Unearned Revenue**

The City of Rockford subsidizes the operating loss before depreciation of the District in excess of other subsidies received. The advance represents unearned revenue which is primarily due to the accumulation of the cash received from the City in excess of the amounts needed to subsidize operating losses.

#### Other Post-Employment Benefit Liability (OPEB)

The District provides post-employment health insurance benefits to all eligible employees. During fiscal year 2018, the District implemented GASB 75 related to OPEBs. For purposes of measuring the net OPEB liability and OPEB expense, the District's OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. See Note 8 for additional disclosures related to the OPEB under GASB 75.

#### **Line of Credit**

The District had a \$1,500,000 line of credit with Rockford Bank & Trust which expires March 25, 2023. Interest is payable monthly at the current prime rate. Borrowings in the form of notes payable are guaranteed by the revenues of the District. The balance due on the District's line of credit was \$0 and \$1,500,000 as of June 30, 2021 and 2020, respectively.

#### **Deferred Inflows of Resources**

A deferred inflow of resources represents the creation of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Pension deferred inflows relate to the net pension liability. Details of the account are in Note 7.

#### **Net Position**

Equity is classified as net position and is displayed in three components:

Net investment in capital assets - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net invested in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds. The District has no outstanding debt as of June 30, 2021.

Notes to Financial Statements June 30, 2021 and 2020

Restricted - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislations.

Unrestricted net position - The component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the District's policy to use unrestricted resources first, and then restricted resources as they are needed.

#### **Revenues and Expenses**

#### **Revenue Recognition**

Operating revenues of the District are passenger fare revenues received from customers. The District also recognizes as operating revenue amounts received from businesses for advertisements on District buses and other District-owned property. Operating expenses include the cost of services, administrative expenses and depreciation on capital assets. Other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Ridership Fares

Current fares were approved by the Board effective May 1, 2009. Ridership fares were waived from March 18, 2020 through August 10, 2020 and November 3, 2020 through May 31, 2021 due to the COVID-19 pandemic.

#### **Capital Contributions**

The District has received Federal, State and Local funding for acquisition and construction of capital assets. The value of contributions received is reported as revenue on the statements of revenues, expenses and changes in net position.

The Federal and State grants are subject to grantor agency compliance audits. Management believes losses, if any, resulting from those compliance audits are not material to these statements.

#### Reclassifications

Certain reclassifications have been made to the prior year statements in order for them to be in conformity with the current year presentation.

#### **Use of Estimates**

Preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements June 30, 2021 and 2020

#### Effect of New Accounting Standards on Current Period Financial Statements

GASB has approved Statement No. 87, Leases, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 91, Conduit Debt Obligations, Statement No. 92, Omnibus, Statement No. 93, Replacement of Interbank Offered Rates, Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, Statement No. 96, Subscription-Based Information Technology Arrangements, Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, and Statement No, 98, The Annual Comprehensive Financial Report. When they become effective, application of these standards may restate portions of these financial statements.

#### 2. Deposits and Investments

Carrying value as of June 30:

	 2021	 2020	Risks
Checking and savings (including pension)	\$ 977,012	\$ 577,271	Custodial credit Credit risk, interest rate
Pension trust funds Money market	 28,309,684 4,504,041	23,042,319 8,291,275	risk N/A
Total	\$ 33,790,737	\$ 31,910,865	

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to the District. The District's investment policy requires that deposits with financial institutions in excess of FDIC to be collateralized with collateral in an amount of 100 percent of the uninsured deposits.

As of June 30, 2021 and 2020, none of the District's bank balances are known to be individually exposed to custodial credit risk.

#### **Credit Risk**

Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligations.

As of June 30, 2021, the Plan's investments were rated as follows:

Investment Type	Morning Star
Traditional mutual funds	NR – 5
Bond funds	NR – 5
Alternative mutual funds	2 – 3
Unconstrained funds	3

Notes to Financial Statements June 30, 2021 and 2020

As of June 30, 2020, the Plan's investments were rated as follows:

Investment Type	Morning Star
Traditional mutual funds	NR – 5
Bond funds	NR – 5
Alternative mutual funds	2 – 3
Unconstrained funds	3

#### **Interest Rate Risk**

Interest rate risk is the risk changes in interest rates will adversely affect the fair value of an investment.

As of June 30, 2021, the Plan's investments exposed to interest rate risk were as follows:

		Investment Maturities in Years							
Investment Type	Fair Value		Less than 1 Year		1 – 5 Years			Greater than 5 Years	
Bond Funds	\$11,327,236	\$	11,327,236	\$			\$		

As of June 30, 2020, the Plan's investments exposed to interest rate risk were as follows:

		Investment Maturities in Years							
Investment Type	_Fair Value	Less than 1 Year	1 – 5 Years	Greater than 5 Years					
Bond Funds	\$ 9,409,663	\$ 9,409,663	\$	<u>-</u> \$ -					

#### Rate of Return

For the years ended June 30, 2021 and 2020, the annual money-weighted rate of return on pension plan investments, net of Pension Fund investment expense, was 4.75 percent and 4.5 percent, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Pension Investment Policy**

The Plan's policy to focus its investments to achieve a preferred 55 percent equity investment, 35 percent high grade bonds, 5 percent money market and cash equivalents, and 5 percent real estate investment mix of assets. The policy does not specifically address concentration of credit risk, credit risk, or interest rate risk.

Notes to Financial Statements June 30, 2021 and 2020

#### **Pension Investment Direction**

The Plan's investment policy and guidelines were established by and may be amended by the District's Board of Trustees. The District uses a third-party investment manager to manage investments in the Plan. The total return should meet the Plan's actuarial assumption of 6.5%. The Plan's investment policy doesn't establish long-term expected rates of return.

#### **Fair Value Measurement**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

· Quoted market prices for all investments held

	June 30, 2021							
Investment Type	Leve	<u> </u>	Level 2	Level 3			Total	
Traditional mutual funds Bond funds Alternative mutual funds Unconstrained funds	11,3 1,3	89,859 \$ 27,236 49,857 64,311	- - -	\$	- - -	\$	14,089,859 11,327,326 1,349,857 1,264,311	
Totals	28,0	31,263 \$		\$	<u>-</u>		28,031,263	

Investment Type	June 30, 2020								
		Level 1		Level 2			Level 3		 Total
Traditional mutual funds	\$	10,350,499	\$		-	\$		-	\$ 10,350,499
Bond funds		9,409,663			-			-	9,409,663
Alternative mutual funds		1,043,957			-			-	1,043,957
Unconstrained funds		925,695							 925,695
Totals	\$	21,729,814	\$			\$			\$ 21,729,814

Notes to Financial Statements June 30, 2021 and 2020

#### 3. Changes in Capital Assets

A summary of changes in the District's capital assets for 2021 and 2020:

	Balance July 1, 2020	Additions	Retirements	Balance June 30, 2021		
Capital assets, not being depreciated:  Land	\$ 1,969,934	_ \$ -	\$	\$ 1,969,934		
Total capital assets not being depreciated	1,969,934			1,969,934		
Capital assets, being depreciated: Land improvements Buildings Buses and service vehicles Equipment and office furniture	924,521 25,214,994 18,964,940 4,080,281	277,582 4,238,672 259,734	(268,525) (2,544,953) (26,938)	924,521 25,224,051 20,658,659 4,313,077		
Total capital assets being depreciated	49,184,736	4,775,988	(2,840,416)	51,120,308		
Total capital assets	51,154,670	4,775,988	(2,840,416)	53,090,242		
Less accumulated depreciation	(24,614,491)	(2,162,195)	2,571,892	(24,204,794)		
Total capital assets, net	\$ 26,540,179	\$ 2,613,793	\$ (268,524)	\$ 28,885,448		
	Balance July 1, 2019	Additions	Retirements	Balance June 30, 2020		
Capital assets, not being depreciated: Land		Additions -	Retirements			
depreciated:	July 1, 2019			June 30, 2020		
depreciated: Land  Total capital assets not	July 1, 2019 \$ 1,969,934			June 30, 2020 \$ 1,969,934		
depreciated:    Land  Total capital assets not being depreciated  Capital assets, being depreciated:    Land improvements    Buildings    Buses and service vehicles	\$ 1,969,934 1,969,934 1,969,934 924,521 25,077,272 16,542,135		\$ - (2,464) (1,195,482)	\$ 1,969,934 1,969,934 924,521 25,214,994 18,964,940		
depreciated: Land  Total capital assets not being depreciated  Capital assets, being depreciated: Land improvements Buildings Buses and service vehicles Equipment and office furniture  Total capital assets being	\$ 1,969,934 1,969,934 1,969,934 924,521 25,077,272 16,542,135 3,944,708	\$ - - 140,186 3,618,287 158,484	\$ - (2,464) (1,195,482) (22,911)	\$ 1,969,934 1,969,934 1,969,934 924,521 25,214,994 18,964,940 4,080,281		
depreciated: Land  Total capital assets not being depreciated  Capital assets, being depreciated: Land improvements Buildings Buses and service vehicles Equipment and office furniture  Total capital assets being depreciated	\$ 1,969,934 1,969,934 1,969,934 924,521 25,077,272 16,542,135 3,944,708 46,488,636	\$ - 140,186 3,618,287 158,484 3,916,957	\$ - (2,464) (1,195,482) (22,911) (1,220,857)	\$ 1,969,934 1,969,934 1,969,934 924,521 25,214,994 18,964,940 4,080,281 49,184,736		

Notes to Financial Statements June 30, 2021 and 2020

#### 4. Operating Subsidies

The District is economically dependent upon operating subsidies and grants provided by Federal, State and Local governments. Without these subsidies and grants, operations could not continue at current levels unless alternative methods of funding were obtained. Operating subsidies and grants utilized to finance current operations are recorded when earned.

The following are the operating subsidies for fiscal 2021 and 2020:

	2021		2020
Federal**	\$ 3,588	3,877 \$	2,294,580
State of Illinois*	14,401	,976	13,068,801
City of Rockford	1,524	,000	1,524,000
Stateline Mass Transit District	983	,898	1,023,012
City of Loves Park	337	',645	328,242
Village of Machesney Park	210	,159	212,734
Boone County	122	2,079	115,983
City of Belvidere	25	5,000	25,000

<sup>\*</sup> Includes funding reported in fiscal year 2021 and 2020 as capital contributions - state as debt service for capital purchases was an eligible expense under the grant agreement.

#### 5. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; health care of its employees; and natural disasters.

All risks with the exception of workers compensation, prior to October 1, 2015, health insurance and public liability related to scheduled vehicles are covered by commercial insurance. Settled claims have not exceeded commercial insurance in any past three fiscal years. The insurance coverage is consistent with the prior year.

As of October 1, 2015, the District is fully insured for workers compensation. Prior to October 1, 2015, the District was partially self-insured for workers compensation and maintained commercial insurance for claims in excess of the self-insured portion. For workers compensation claims prior to October 1, 2015, reserves are held in the District's restricted cash balance. This commercial insurance is limited to a \$1,000,000 annual aggregate liability by the insurance excess carrier over the self-insured portion. The commercial insurance carries a \$500,000 per accident deductible.

The District's employee health benefits program provides basic medical, vision, major medical and short-term disability weekly income benefits to eligible employees. Commercial insurance is not maintained on short-term disability or on the first \$75,000 per person, up to \$1,000,000 in annual aggregate medical claims. The District maintains commercial insurance that covers a layer of claims over the self-insured portion. This commercial insurance is limited to a \$1,000,000 annual aggregate liability by the insurance excess carrier over the self-insured portion of medical claims. The commercial insurance is also limited to a \$1,000,000 per person lifetime amount.

<sup>\*\*</sup> Includes funding reported in fiscal year 2021 as capital contributions - federal as debt service for capital purchases was an eligible expense under the grant agreement.

Notes to Financial Statements June 30, 2021 and 2020

The public liability program provides for defense costs and claims administration through a combination of self-insurance and policies issued by licensed insurance carriers. Commercial insurance is not maintained for the first \$100,000 per occurrence and subject to a limit of \$50,000 in loss adjustment expenses per claim. The District does, however, maintain coverage for \$9,900,000 over the \$100,000 of self-insured public liability claims.

An analysis of the activity for workers compensation, employee health benefits and public liability self-insurance liabilities is presented as follows:

	Employee enefit Fund	Lia	Public ability Fund	Worker's mpensation Fund
Liability July 1, 2020 Add claims incurred and adjustments Less claims paid	\$ 160,809 2,072,347 (1,871,213)	\$	454,926 2,367,829 (2,472,297)	\$ 237,655 2,197,385 (2,389,217)
Liability June 30, 2021	\$ 361,943	\$	350,458	\$ 45,823
Liability July 1, 2019 Add claims incurred and adjustments Less claims paid	\$ 118,516 2,370,303 (2,328,010)	\$	312,024 2,249,179 (2,106,277)	\$ 245,141 2,353,258 (2,360,744)
Liability June 30, 2020	\$ 160,809	\$	454,926	\$ 237,655

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Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example, from salvage or subrogation, are another component of the claims liability estimate.

The District is involved in several personal injury claim litigations. Management of the District responds by vigorous defense and believes any unfavorable outcome of the claims will be immaterial. The District attorney believes all of these cases will likely be covered for loss by insurance.

#### 6. Long-Term Obligations

During 2021 and 2020, due to the timing of funds received the District drew on their line of credit and in 2021 and 2020 took out an additional bank loan. There were no formal repayment schedules agreed to. The District repaid outstanding obligations as funds were received from the Illinois Department of Transportation (IDOT) and Federal Transit Administration (FTA).

Notes to Financial Statements June 30, 2021 and 2020

#### **Long-Term Obligations Summary**

Long-term obligation activity for the year ended June 30, 2021 is as follows:

	Balance July 1, 2020	Additions	Reductions	Balance June 30, 2021	Due Within One Year
Line of credit Bank loan	\$ 1,500,000 847,470	\$ 3,774,215 	\$ 5,274,215 847,470	\$ - -	\$ - -
Total	\$ 2,347,470	\$ 3,774,215	\$ 6,121,685	\$ -	\$ -
	Balance July 1, 2019	Additions	Reductions	Balance June 30, 2020	Due Within One Year
Line of credit Bank loan	\$ -	\$ 1,500,000 2,110,580	\$ - 1,263,110	\$ 1,500,000 847,470	\$ - -
Total	\$ -	\$ 3,610,580	\$ 1,263,110	\$ 2,347,470	\$ -

#### 7. Defined Benefit Retirement Plan

#### **Rockford Mass Transit District Employees' Retirement System**

#### Plan Description, Amendments and Termination

The Rockford Mass Transit District Retirement Plan (the Plan) is a single employer, non-contributory, defined benefit plan. The District established the Plan to provide retirement benefits for eligible employees of the District. The Plan is governed by the Rockford Mass Transit District (the District) Board of Trustees together with the employees covered under collective bargaining agreements. The Plan consists of three employee representation units within the District. They include; International Brotherhood of Electrical Workers (IBEW), Amalgamated Transit Union (ATU) and the Administrative Employees (Admin). These plans are combined to represent the Plan which is discussed below. The Plan issues a stand-alone financial report which may be obtained by contacting the District.

The Board of Trustees reserves the right to amend the Plan at any time and for any reason. However, the Plan's assets may not be used for any purpose other than providing benefits to participants, former participants and their beneficiaries and paying the reasonable expenses of administering the Plan. Also, unless required by law, no amendment shall deprive any participant, former participant or beneficiary of any benefit already vested, or decrease any participant's accrued retirement benefit.

A participant's normal retirement pension payable monthly at his/her normal retirement age, shall be equal to 3 percent of the highest five consecutive year average monthly salary multiplied by years of participation.

The District has established the Plan with the bona fide intention and expectation that it will be continued indefinitely. However, the District shall not be under any obligation to continue its contributions to the Plan, or to otherwise maintain the Plan, for any given length of time. The Board of Trustees together with the employees covered under collective bargaining units, in its sole and absolute discretion, may discontinue the District's contributions to the Plan, or terminate the Plan, at any time and for any reason.

Notes to Financial Statements June 30, 2021 and 2020

If the Plan is terminated, all benefits accrued to the date of the Plan's termination become 100% vested and nonforfeitable. The Plan is not subject to Employee Retirement Income Security Act (ERISA) or insured by the Pension Benefit Guarantee Corporation (PBGC).

In the event of the termination of the Plan, the Trust shall be continued until all accrued retirement benefits have been paid in accordance with the provisions of the Plan. After all liabilities of the Plan to participants, former participants and their beneficiaries have been satisfied, any residual assets remaining in the Trust shall be returned to the District.

On April 26, 2017, the District's Board of Trustees approved a resolution to close the ATU and Admin employee representation units to new entrants effective November 1, 2016. No employees hired from November 1, 2016 until June 30, 2017 were eligible for participation in the plan.

On March 28, 2018, the District's Board of Trustees approved a resolution to close the IBEW employee representation unit to new entrants effective for employees hired on or after March 12, 2018.

#### Reporting Entity

The Plan is sponsored by the District. The Plan does not purport to, and does not present, the financial position or changes in financial position of the District as of any date or for any period.

#### **Income Taxes**

The Plan is organized as a tax-exempt retirement plan under the Internal Revenue Code.

#### Vesting

Under the provision of the Plan, pension benefits vest after five years of full-time employment and exclude employee disability. Upon retiring at the normal retirement age of sixty-five prescribed in the Plan, an employee is entitled to receive a monthly benefit payment in the form of a life annuity. Benefits under the Plan are accumulated during each year of service and determined based on compensation level. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

#### **Benefits Provided**

Under the provision of the Plan, pension benefits vest after five years of full-time employment and exclude employee disability. Upon retiring at the normal retirement age of sixty-five prescribed in the Plan, an employee is entitled to receive a monthly benefit payment in the form of a life annuity. Benefits under the Plan are accumulated during each year of service and determined based on compensation level. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Notes to Financial Statements June 30, 2021 and 2020

The following table presents information about Plan participants covered by the benefit terms. Participants providing the basis of the actuarial valuations used to calculate, as of the measurement dates, the net pension liability for the fiscal years ended June 30, 2021 and 2020.

		2021				2020			
	Admin	ATU	IBEW	Total	Admin	ATU	IBEW	Total	
Active participants Retired participants	25	61	16	102	25	65	16	106	
and beneficiaries Terminated vested	23	72	15	110	21	71	14	106	
participants	10	33	7	50	10	32	7	49	
Total plan		400				400		004	
participants	58	166	38	262	56	168	37	261	

Participation for each employee representation is as follows:

IBEW and Administrative employees become eligible to participate on the January 1<sup>st</sup> or July 1<sup>st</sup> following a year of service where 1,000 hours has been worked. In addition to the requirements followed by IBEW and Administrative employees, ATU employees must also attain the age of 21 to become eligible. Eligible compensation excludes overtime pay, bonuses or other compensation.

#### **Contributions and Funding Policy**

The current policy of the District is to use each actuarial valuation as the basis for determining employer contributions to the Plan during the fiscal year beginning in the year of the valuation year. The July 1, 2021 valuation is the basis for contributions in fiscal 2021. The plan does not permit employees to make contributions.

Although it has not expressed any intention to do so, the District has the right under the Plan to discontinue its contributions at any time and to terminate the Plan.

The Plan's actuarial contribution rate is determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods are approved by the District.

Employer contributions to the Plan are recognized on the accrual basis and are actuarially determined each year. For Plan fiscal years 2021 and 2020, the required contributions were \$1,665,954 and \$1,655,954, respectively, or 45.35 percent and 46.18 percent, respectively, of the covered payroll per year. The District's actual Plan contributions for Plan fiscal years 2021 and 2020 were \$2,449,000 and \$1,500,903, respectively. The District's total payroll for the Plan fiscal years ended June 30, 2021 and 2020 was approximately \$5,401,972 and \$5,305,831, respectively.

At June 30, 2021 and 2020, the District reported a net pension liability of \$1,561,878 and \$6,335,904, respectively. The net pension liability was measured as of June 30, 2021 and 2020, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates.

Notes to Financial Statements June 30, 2021 and 2020

#### Administrative and other Plan Expense

The Plan's expenses are paid either by the Plan or the District, as provided by the Plan document. Expenses that are paid directly by the District are excluded from these financial statements. Certain expenses incurred in connection with the general administration of the Plan that are paid by the Plan are recorded as deductions in the accompanying statement of changes in net position available for benefits. In addition, certain investment related expenses are included in net appreciation of fair value of investments presented in the accompanying statement of changes in net position available for benefits.

For the years ended June 30, 2021 and 2020, the District recognized pension expense of \$737,040 and \$1,707,072, respectively. At June 30, 2021 and 2020, the District reported deferred outflows of resources related to pensions from the following sources:

	2021				2020				
		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience Net difference between projected and actual earnings	\$	1,113,816	\$	409,415	\$	1,079,854	\$	628,884	
on pension plan investments				2,284,292		1,030,060			
Total	\$	1,113,816	\$	2,693,707	\$	2,109,914	\$	628,884	

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows of Resources			
Years ended June 30:				
2022	\$	(313,882)		
2023		(282,416)		
2024		(276,318)		
2025		(707, 275)		
2026		-		
Thereafter				
Total	\$	(1,579,891)		

Notes to Financial Statements June 30, 2021 and 2020

#### **Actuarial Assumptions**

The total pension liability was determined using the following actuarial assumptions, applied to periods included in the measurement:

- Inflation (effective June 30, 2014): 3 percent per annum.
- Salary Increase (effective June 30, 2014): 3 percent per year, compounded annually.
- Long-term investment rate of return: 6.5 percent for 2021 and 7.0 percent for 2020, compounded annually, net of investment expense, including inflation.
- The actuarial assumptions were based on the results of actuarial experience studies previously completed and are consistent with prior valuations.
- Mortality rates were based on the PubG-2010 Mortality Table for Males or Females, as appropriate, as of June 30, 2021 and 2020.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The assumptions noted above were consistently applied in the June 30, 2021 and 2020 valuation, except as noted, if applicable.

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The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2021 are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Equity investments:	49.5 %	_
Domestic stocks	-	5.1 – 6.3 %
International stocks	-	7.7
Fixed income investments:	50.5	-
Cash, CDs and money funds	-	1.9
Other fixed income investments		2.7 - 7.3
Total	100.0 %	

Notes to Financial Statements June 30, 2021 and 2020

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2019 are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Equity investments:	44.6 %	-
Domestic stocks	-	5.1 – 6.3 %
International stocks	-	7.7
Fixed income investments:	55.4	-
Cash, CDs and money funds	-	1.9
Other fixed income investments		2.7 - 7.3
Total	100.0 %	

#### **Discount Rate**

The discount rate used to measure the total pension liability at June 30, 2021 and 2020 was 6.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the District's Net Pension Liability to Changes in the Discount Rate

The following presents the District's net pension liability calculated using the discount rate of 6.5 percent, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.5 percent) or 1-percentage-point higher (7.5 percent) than the current rate.

Net Pension Liability	1% Decrease (5.5%)	Discount Rate (6.5%)	1% Increase (7.5%)	
June 30, 2021	\$ 5,048,477	\$ 1,561,879	\$ 1,409,411	
Net Pension Liability	1% Decrease (6.0%)	Discount Rate (7.0%)	1% Increase (8.0%)	
June 30, 2020	9,620,102	6,335,904	3,538,471	

Notes to Financial Statements June 30, 2021 and 2020

The following tables present the changes in the Net Pension Liability reported as of June 30, 2021 and 2020 based on valuations as of June 30, 2020 and 2019:

	To	tal Pension Liability (a)	Plan Fiduciary Net Pension (b)		et Pension Liability (a) - (b)
Balance at June 30, 2020	\$	29,528,531	\$_	23,192,627	\$ 6,335,904
Changes for the year: Service cost Interest Differences between expected and actual experience Employer contributions Capital appreciation Net investment income Benefit payments Administrative expenses Receivables		699,167 1,876,435 443,651 - - (1,320,598) - -		1,224,500 5,040,996 397,646 (1,320,598) (94,364) 1,224,500	699,167 1,876,435 443,651 (1,224,500) (5,040,996) (397,646) - 94,364 (1,224,500)
Net changes		1,698,655		6,472,680	 (4,774,025)
Balance at June 30, 2021	\$	31,227,186	\$_	29,665,307	\$ 1,561,879
Balance at June 30, 2019	\$	27,047,886	\$	22,626,918	\$ 4,420,968
Changes for the year: Service cost Interest Differences between expected and actual experience Employer contributions Capital appreciation Net investment income Benefit payments Administrative expenses Receivables		679,319 1,877,105 1,084,228 - - (1,160,007)		- 1,500,902 (206,816) 517,215 (1,160,007) (85,585)	679,319 1,877,105 1,084,228 (1,500,902) 206,816 (517,215) - 85,585
Net changes		2,480,645	-	565,709	 1,914,936
Balance at June 30, 2020	\$	29,528,531	\$	23,192,627	\$ 6,335,904

Notes to Financial Statements June 30, 2021 and 2020

#### **Actuarial Present Value of Accumulated Plan Benefits**

Accumulated Plan benefits are those future periodic payments, including lump sum distributions that are attributable under the Plan's provisions to the service employees have rendered to the valuation date. Accumulated Plan benefits include benefits expected to be paid to (a) retired or terminated employees or their beneficiaries, (b) beneficiaries of employees who have died, and (c) present employees or their beneficiaries. Benefits under the Plan are accumulated based on employees' compensation during each year of credited service. The accumulated Plan benefits for active employees will equal the accumulation, with interest, of the annual benefit accruals as of the benefit information date. Benefits payable under all circumstances (retirement, death, disability and termination of employment) are included to the extent they are deemed attributable to employee service rendered to the valuation date.

The actuarial present value of accumulated plan benefits is determined by an actuary from Schwab Actuarial Services and is the amount that results from applying actuarial assumptions to adjust the accumulated Plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment. The significant actuarial assumptions are detailed above.

The foregoing actuarial assumptions are based on the presumption that the Plan will continue. Were the Pan to terminate, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated plan benefits.

#### Plan Investment Valuation and Income Recognition

The Plan's investments are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Net appreciation or depreciation of investments included in the accompanying statement of changes in net position available for benefits includes realized gains or losses from the sale of investments and unrealized appreciation or depreciation in fair value of investments. Net unrealized appreciation or depreciation in the fair value of investments represents the net change in the fair value of the investments held during the period. The net realized gains or losses on the sale of investments represents the difference between the sale proceeds and the fair value of the investment as of the beginning of the period or the cost of the investment if purchased during the year.

The table below presents gross capital appreciation activity for the years ended June 30, 2021 and 2020:

		2019	 2020
Unrealized gain (loss) Transfers		4,371,318 (12)	\$ (716,403)
Realized gain (loss)		669,690	 509,587
Net capital appreciation (depreciation)	\$	5,040,996	\$ (206,816)

Notes to Financial Statements June 30, 2021 and 2020

#### **Plan Fiduciary Net Position**

For purposes of measuring the net pension liability, deferred outflows of resources related to pensions, pension expense, information about the fiduciary net position for the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. Investments are stated at fair market value. Benefit Payments are recognized when due and payable in accordance with the terms of the plan.

The Plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statement of net position available for benefits.

Plan contributions are made and the actuarial present value of accumulated Plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

#### 8. Defined Contribution Plan and Voluntary Supplemental Retirement

#### **Defined Contribution Retirement**

All eligible employees hired after November 1, 2016, are entered into the defined contribution plan created in accordance with Internal Revenue Code (IRC) Section 457 and administered by the District. Employee and employer contributions are deposited into the employee's individual account and invested under their direction. Participants of the plan can make payments into the plan as desired. The District contributes 50 percent of the employee's contribution up to 3 percent of their eligible wages of the participant's wages starting November 2016. The District made no contributions to the plan in 2021 or 2020 as no employees currently participate in the plan.

#### **Voluntary Supplemental Retirement**

In addition, the District offers its employees a deferred compensation plan which was created in accordance with IRC Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until retirement, death or unforeseeable emergency. The plan is fully vested as the deferred compensation is deemed earned by the employees.

The Plan assets are held in a trust for the exclusive benefit of the plan participants. Since the District does not act as trustee nor does it have fiduciary accountability for the plan assets, the plan assets are not included in these financial statements.

Notes to Financial Statements June 30, 2021 and 2020

#### 9. Other Post-Employment Benefit Plan

#### General Information About the OPEB Plan

#### **Plan Description**

The District administers a single-employer defined benefit healthcare plan (the Retiree Health Plan). The plan provides health insurance contributions for eligible retirees and their spouse through the District's group health insurance plan, which covers both active and retired members. Benefit provisions are established through collective bargaining agreements and state that select eligible retirees (hired before 1993) and their spouses receive lifetime healthcare insurance at established contribution rates. Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the District and the bargaining unit. The plan is closed to new entrants. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### **Benefits Provided**

The District provides healthcare insurance benefits for select eligible retirees and their spouse. The benefit terms provide for coverage for the retiree and their spouse until the retiree's death. The District makes the same monthly health insurance contribution on behalf of select retirees as it makes on behalf of all other active employees during the year. The District contributes 100 percent of the current year premiums for a family and a single plan, respectively, for select eligible retired plan members and their spouses.

#### **Employees Covered by Benefit Terms**

At June 30, 2021 and 2020, the following employees were covered by the benefit terms:

	2021	2020
Active employees fully eligible to receive plan benefits Active employees not fully eligible	3	4
Retired plan members	23	24
Total plan members	27	29

#### **Total OPEB Liability**

The District's total OPEB liability of \$2,733,696 and \$2,559,867 were measured as of June 30, 2021 and 2020, respectively, and were determined by an actuarial valuation as of that date.

Notes to Financial Statements June 30, 2021 and 2020

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the June 30, 2021 and 2020 actuarial valuations were determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases 3.0 percent, average

6.5 percent for 2018, decreasing 0.5 percent per year to an ultimate rate of 5.0 percent for 2021 and later years. 5.5 percent for 2020 decreasing

Healthcare cost trend rates to 5.0 percent.

All retirees must contribute their share of the monthly premium equal to that required stated in the applicable bargaining unit contract

Retirees' share of benefit-related costs

The discount rate was based on S&P Municipal Bond 20 Year High Grade Rate Index.

Mortality rates were based on the PubG-2010 tables as of June 30, 2021 and 2020.

The actuarial assumptions used in the June 30, 2021 and 2020 valuations were based on anticipated future experience under the plan, including consideration for the current demographics of the covered population where applicable, or anticipated future experience under the Retirement Plan sponsored by the District.

Notes to Financial Statements June 30, 2021 and 2020

#### **Changes in the Total OPEB Liability**

	т	otal OPEB Liability
Balances at June 30, 2020	\$	2,559,867
Changes for the year: Service cost Interest Difference between expected and actual Changes in assumptions or other inputs Benefit payments		1,770 69,805 35,241 208,564 (141,551)
Net changes		173,829
Balances at June 30, 2021	\$_	2,733,696
Balances at June 30, 2019	\$	10,677,590
Changes for the year: Service cost Interest Difference between expected and actual Changes in assumptions or other inputs Benefit payments Updated cost basis*		16,040 293,503 (291,052) 152,512 (347,590) (7,941,136)
Net changes		(8,117,723)
Balances at June 30, 2020	\$_	2,559,867

<sup>\*</sup> The reduction in liability related to updated costs acquired from RMTD's TPAs is (\$7.9M). The liability reduction is due to a lower cost of the post-employment medical benefits (OPEB) incurred by RMTD relative to the premium costs for the medical benefits offered to active employees. The 2018/2019 and 2017/2018 Fiscal Year valuations performed by the prior actuaries utilized estimated annual costs based on the premiums applicable to the medical plan offered to active employees. The administration and cost structure related to the OPEB is fundamentally different than the medical plan offered to active employees. The OPEB costs incurred by RMTD are monthly stop loss fees and claims incurred.

The Coyle Kiley Insurance Agency provided monthly fixed costs of stop loss coverage. The July 1, 2019 monthly renewal costs are \$140.44 for single coverage and \$293.23 for family coverage.

The Professional Benefit Administrators provided claim reports for the most recent 4 years. The reports itemize the total medical charges offset by network discount, Medicare payments, retiree deductible, COB savings and retiree coinsurance. The average monthly net costs incurred by RMTD over the last 4 years are \$173.29 per retiree, \$179.97 per spouse, and \$35.94 per child.

For comparison purposes, the 2019/2020 Fiscal Year monthly medical premiums for active employees are \$732.51 and \$1,428.39 for single and family coverage, respectively.

Notes to Financial Statements June 30, 2021 and 2020

Changes of assumptions and other inputs reflect a change in the discount rate from 2.66 percent in 2020 to 2.18 percent in 2021.

#### 2021 Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.66 percent) or 1-percentage-point higher (3.66 percent) than the current discount rate:

		1% Decrease (1.18%)		Discount Rate (2.18%)		1% Increase (3.18%)	
Total OPEB liability	\$	3,063,434	\$	2,733,696	\$	2,457,117	

#### 2020 Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.66 percent) or 1-percentage-point higher (3.66 percent) than the current discount rate:

		1% Decrease (1.66%)		Discount Rate (2.66%)		1% Increase (3.66%)	
Total OPEB liability	\$	2,844,275	\$	2,559,867	\$	2,319,291	

#### 2021 Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.0 percent decreasing to 4.0 percent) or 1-percentage-point higher (7.0 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

	1%	Decrease (4.0%)	 Ithcare Cost end Rates (5.0%)	1%	% Increase (6.0%)
Total OPEB liability	\$	2.441.909	\$ 2.733.696	\$	3.106.361

Notes to Financial Statements June 30, 2021 and 2020

#### 2020 Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.0 percent decreasing to 4.0 percent) or 1-percentage-point higher (7.0 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

	Decrease (4.5% creasing to 4.0%)	Tr	Ithcare Cost end Rates (5.5% creasing to 5.0%)	1% Increase (6.5% Decreasing to 6.0%)			
Total OPEB liability	\$ 2,278,979	\$	2,559,867	\$	2,900,070		

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021 and 2020, the District recognized OPEB expenses of \$176,171 and \$(176,587), respectively. At June 30, 2021 and 2020, the District did not report deferred outflows of resources and deferred inflows of resources.

#### 10. Related Parties

The District is a component unit of the City of Rockford, Illinois, and, as a consequence, received yearly subsidies of \$1,524,000 for years ended June 30, 2021 and 2020. Subsidies received in excess of the amounts expended relative to the City of Rockford agreement are reflected as advances from the City of Rockford.

#### 11. Commitment and Contingencies

The District has signed equipment purchase contracts for approximately \$4,496,718 including six electric buses.

#### 12. Subsequent Events

The utility evaluated subsequent events through December 8, 2021, the date that the financial statements were available to be issued, for events requiring recording or disclosure in the financial statements.

Notes to Financial Statements June 30, 2021 and 2020

#### 13. Cumulative Effect of a Change in Accounting Principle

The Utility adopted GASB Statement No. 84 effective July 1, 2020. As part of implementing this statement the single employer pension plan was incorporated into the report as a fiduciary fund. To simplify the reporting and make the overall report more understandable the enterprise fund statements of the District were restated to report the net pension liability based on the measurement date consistent with year end and the included fiduciary fund. The restated balances and cumulative effect of implementation is reflected as a change in net position at June 30, 2020 as follows:

	 Previously Reported	Restated	Change			
Deferred outflows of resources Net pension liability Deferred inflows of resources	\$ 2,163,689 (4,420,968) (847,549)	\$ 2,109,914 (6,335,904) (628,884)	\$	(53,775) (1,914,936) 218,665		
Cumulative change Net position June 30, 2020	(25,776,921)	(24,026,875)		1,750,046 (1,750,046)		



### **Rockford Mass Transit District**

(A Component Unit of the City of Rockford, Illinois)

Defined Benefit Pension Plan - Schedule of the Changes in the Employer's Net Pension Liability and Related Ratios Plan Years Ended June 30

	 2021	 2020		2019		2018	 2017		2016		2015	 2014
Total Pension Liability Service cost Interest on the total pension liability Changes of benefit terms	\$ 699,167 1,876,435 -	\$ 679,319 1,877,105	\$	656,666 1,858,352 -	\$	754,673 1,707,751	\$ 787,653 1,581,675 -	\$	787,517 1,473,546 -	\$	714,070 1,355,470 -	\$ 683,501 1,227,471 -
Differences between expected and actual experience of the total pension liability Changes of assumptions	443,651	1,084,228		(650,497)		(507,972)	306,477		(13,037)		269,658	540,902 -
Benefit payments, including refunds of employee contributions	 (1,320,598)	 (1,160,007)		(923,202)		(794,893)	 (779,427)		(635,758)		(618,141)	 (530,754)
Net change in total pension liability	1,698,655	2,480,645		941,319		1,159,559	1,896,378		1,612,268		1,721,057	1,921,120
Total Pension Liability, Beginning	 29,528,531	 27,047,886		26,106,567		24,947,008	 23,050,630		21,438,362		19,717,305	 17,796,185
Total Pension Liability, Ending (A)	 31,227,186	 29,528,531		27,047,886		26,106,567	 24,947,008	_	23,050,630		21,438,362	 19,717,305
Plan Fiduciary Net Position Contributions, employer Capital appreciation Net investment income Benefit payments, including refunds of employee contributions Other (net transfer) Receivables	 1,224,500 5,040,996 397,646 (1,320,598) 1,224,500	1,500,902 (206,816) 517,215 (1,160,007) (85,585)		1,501,852 789,778 501,103 (923,202) (90,022)		1,404,554 896,820 262,538 (794,893) (89,620)	1,404,877 1,420,686 328,264 (779,427) (76,982)		1,606,608 (483,836) 316,672 (635,758) (69,622)		1,500,609 9,223 278,042 (618,141) (67,336)	1,200,000 1,581,196 227,764 (530,754) (59,467)
Net change in plan fiduciary net position	6,567,044	565,709		1,779,509		1,679,399	2,297,418		734,064		1,102,397	2,418,739
Plan Fiduciary Net Position - Beginning	 23,192,627	 22,626,918	_	20,847,409	_	19,168,010	 16,870,592		16,136,528	_	15,034,131	 12,615,392
Plan Fiduciary Net Position - Ending (B)	 29,759,671	 23,192,627		22,626,918		20,847,409	19,168,010		16,870,592		16,136,528	 15,034,131
Net Pension Liability - Ending (A) - (B)	\$ 1,467,515	\$ 6,335,904	\$	4,420,968	\$	5,259,158	\$ 5,778,998	\$	6,180,038	\$	5,301,834	\$ 4,683,174
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	95.30%	78.54%		83.66%		79.86%	76.83%		73.19%		75.27%	76.25%
Covered Valuation Payroll	\$ 5,401,972	\$ 5,305,831	\$	5,601,473	\$	5,940,051	\$ 6,058,636	\$	5,937,417	\$	6,026,395	\$ 5,792,859
Net Pension Liability as a Percentage of Covered Valuation Payroll	27.17%	119.41%		78.93%		88.54%	95.38%		104.09%		87.98%	80.84%

#### Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

# Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois) Defined Benefit Pension Plan - Schedule of Employer Contributions and

Defined Benefit Pension Plan - Schedule of Employer Contributions and Notes to Required Supplementary Information Fiscal Years Ended June 30

	 2021		2020		2019	2018		2017	 2016	2015		2014
Actuarially determined contributions	\$ 1,665,954	\$	1,655,954	\$	1,411,523	\$ 1,358,384	\$	1,307,119	\$ 1,323,509	\$ 1,234,978	\$	1,107,998
Contributions in relation to the actuarially determined contribution	 2,449,000	_	2,450,000	_	1,500,000	 1,501,852	_	1,404,554	 1,404,877	 1,606,608	_	1,500,609
Contribution deficiency (excess)	\$ (783,046)	\$	(794,046)	\$	(88,477)	\$ (143,468)	\$	(97,435)	\$ (81,368)	\$ (371,630)	\$	(392,611)
Covered-employee payroll	\$ 5,401,972	\$	5,305,831	\$	5,601,473	\$ 5,940,051	\$	6,058,636	\$ 5,937,417	\$ 6,026,395	\$	5,474,705
Contributions as a percentage of covered-employee payroll	45.34%		46.18%		26.78%	25.28%		23.18%	23.66%	26.66%		27.41%

#### Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

	2021 - 2020	2019	2018 - 2014
Methods and assumptions used to determine contribution rates:			
Actuarial cost method	Entry age normal method	Entry age normal method	Entry age normal method
	Average remaining years of employment of all participal	nts Average remaining years of employment of all participar	nts Average remaining years of employr
Amortization method	(actively employed and inactive members)	(actively employed and inactive members)	(actively employed and inactive me
Asset valuation method	Market value	Market value	Market value
Investment rate of return	6.5%	7.0%	7.0%
Salary increases	3.0% per year, compounded annually	3.0% per year, compounded annually	3.0% per year, compounded annuall
Mortality	PubG-2010 Public Retirement Plans Mortality Tables	PubG-2010 Public Retirement Plans Mortality Tables	RP - 2000 projected to the valuation

# Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois)

Defined Benefit Pension Plan - Schedule of Investment Returns Most Fiscal Years

2021 Annual money-weighted rate of return, net of investment expense	27.54%
2020 Annual money-weighted rate of return, net of investment expense	-0.17%
2019 Annual money-weighted rate of return, net of investment expense	5.07%
2018 Annual money-weighted rate of return, net of investment expense	1.90%
2017 Annual money-weighted rate of return, net of investment expense	12.91%
2016 Annual money-weighted rate of return, net of investment expense	-4.40%
2015 Annual money-weighted rate of return, net of investment expense	0.40%
2014 Annual money-weighted rate of return, net of investment expense	17.87%

#### Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years; however, until a full 10-year trend is compiled, information is presented for those years for which information is available.

#### (A Component Unit of the City of Rockford, Illinois)

Other Post-Employment Benefits Plan - Schedule of Changes in Net OPEB Liability and Related Ratios Fiscal Years Ended June  $30\,$ 

	 2021	2020 20		2019	2019 2018		
Total OPEB Liability							
Service cost	\$ 1,770	\$	16,040	\$	46,052	\$	55,880
Interest	69,805		293,503		312,116		320,293
Changes of benefit terms	-		-		-		-
Differences between expected and actual experience	35,241		(291,052)		(189,842)		-
Changes of assumptions	208,564		152,512		258,807		206,841
Benefit payments	 (141,551)		(347,590)		(351,812)		(313,342)
Net change in total OPEB liability	173,829		(176,587)		75,321		269,672
Total OPEB Liability, Beginning	2,559,867		10,677,590		10,602,269		10,332,597
Updated Cost Basis	 	_	(7,941,136)			_	
Total OPEB Liability, Ending	\$ 2,733,696	\$	2,559,867	\$	10,677,590	\$	10,602,269
Covered-Employee Payroll	\$ 260,376	\$	358,720	\$	460,743	\$	639,990
Total OPEB Liability as a Percentage of Covered-Employee Payroll	1049.90%		713.61%		2317.47%		1656.63%

#### Notes to Schedule:

Benefit changes. There were no changes in benefit terms.

Changes of assumptions. Mortality rate table changed from RP-2000 to PubG-2010.

The reduction in liability related to updated costs acquired from RMTD's TPAs is (\$7.9M). The liability reduction is due to a lower cost of the post-employment medical benefits (OPEB) incurred by RMTD relative to the premium costs for the medical benefits offered to active employees. The 2018/2019 and 2017/2018 Fiscal Year valuations performed by the prior actuaries utilized estimated annual costs based on the premiums applicable to the medical plan offered to active employees. The administration and cost structure related to the OPEB is fundamentally different than the medical plan offered to active employees. The OPEB costs incurred by RMTD are monthly stop loss fees and claims incurred.

The Coyle Kiley Insurance Agency provided monthly fixed costs of stop loss coverage. The July 1, 2019 monthly renewal costs are \$140.44 for single coverage and \$293.23 for family coverage.

The Professional Benefit Administrators provided claim reports for the most recent 4 years. The reports itemize the total medical charges offset by network discount, Medicare payments, retiree deductible, COB savings, and retiree coinsurance. The average monthly net costs incurred by RMTD over the last 4 years are \$173.29 per retiree, \$179.97 per spouse, and \$35.94 per child.

For comparison purposes, the 2019/2020 Fiscal Year monthly medical premiums for active employees are \$732.51 and \$1,428.39 for single and family coverage, respectively.

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

Note: This schedule is to show information for 10 years.

However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

#### **Rockford Mass Transit District**

# (A Component Unit of the City of Rockford, Illinois) Other Post-Employment Benefits Plan - Schedule of Contributions and

Notes to Required Supplementary Information

Fiscal Years Ended June 30

		2021	 2020	 2019	2018		
Contractually determined contribution Contributions in relation to the contractually determined	\$	141,551	\$ 129,154	\$ 351,812	\$	313,342	
contribution Contribution deficiency (excess)		141,551 -	129,154	351,812 -		313,342	
Covered-employee payroll	\$	260,376	\$ 358,720	\$ 460,743	\$	639,990	
Contributions as a percentage of covered-employee payroll		54.36%	36.00%	76.36%		48.96%	

#### Notes to Schedule

#### Valuation date:

Actuarially determined contribution rates are calculated as of June 30 of the current fiscal year

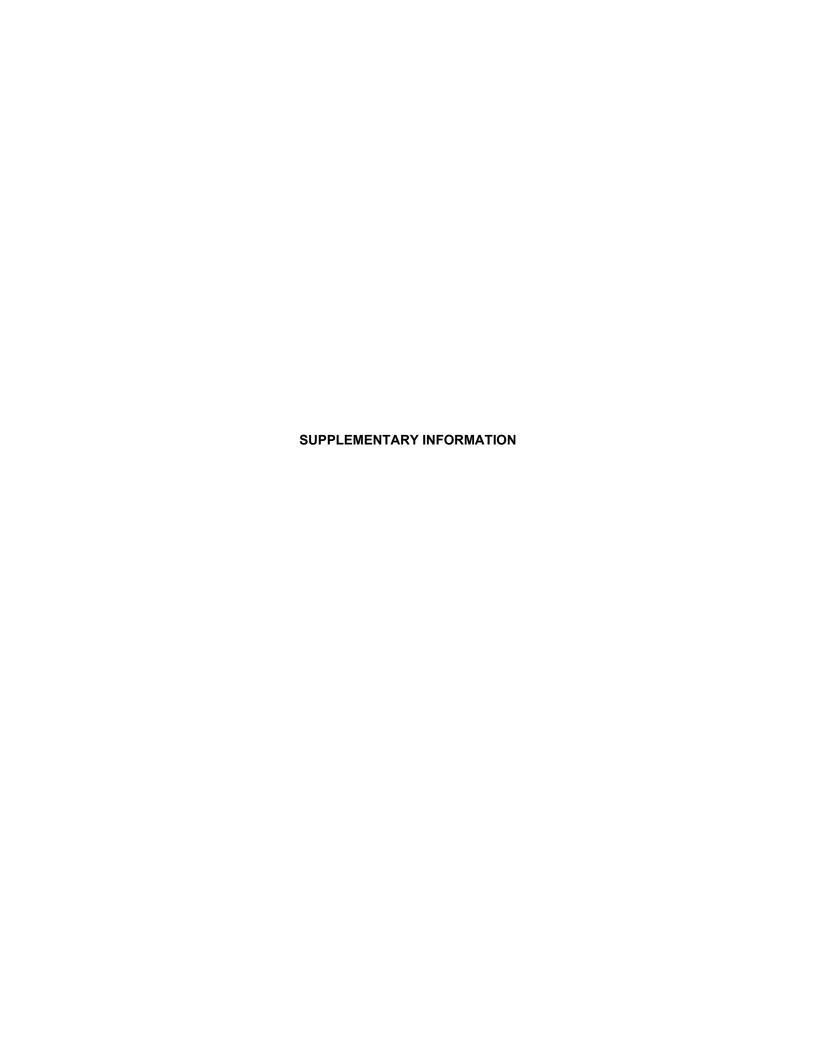
	2020 - 2021	2018 - 2019
Methods and assumptions used:		
Actuarial cost method	Entry age normal cost method	Entry age normal cost method
Healthcare cost trend rates	6.0 percent initial, decreasing to an ultimate rate of 5.0 percent	6.0 percent initial, decreasing to an ultimate rate of 5.0 percent
Salary increases	3.0 percent, average, including inflation	3.0 percent, average, including inflation
Retirement age	100% of participants are assumed to retire at age 65	100% of participants are assumed to retire at age 65
Mortality	PubG-2010 projected to the valuation date for males and females	RP - 2000 projected to the valuation date for males and females

#### Other information:

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

Note: This schedule is to show information for 10 years.

However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.



# **Rockford Mass Transit District** (A Component Unit of the City of Rockford, Illinois) Operating Expenses, Excluding Depreciation Years Ended June 30, 2021 and 2020

	2021	2020
Transportation		
Salaries and wages	\$ 4,830,808	\$ 4,733,754
Fringe benefits, including payroll taxes	3,898,152	4,450,409
Fuel and lubricants	872,418	960,670
Tires and tubes	68,552	92,481
Materials and supplies	581,647	146,381
Insurance	4,723	25,720
Security	180,700	228,490
Taxes and other miscellaneous	38,904	7,419
Taxes and other missellaneous		7,410
Total transportation expense	10,475,904	10,645,324
Maintenance		
Salaries and wages	1,164,934	1,149,814
Fringe benefits, including payroll taxes	722,913	719,201
Contract maintenance services	181,168	217,952
Insurance	304,995	221,293
Materials and supplies	187,279	199,895
Bus parts	537,608	633,611
Other miscellaneous	11,462	17,881
Total maintenance expense	3,110,359	3,159,647
General Administration		
Salaries and wages	908,879	920,831
Fringe benefits, including payroll taxes	1,121,766	1,018,622
Advertising	236,021	230,426
Professional and management fees	375,732	384,379
Contract maintenance services	40,759	34,268
Custodial services	113,247	96,772
Materials and supplies	26,900	64,814
Utilities	261,346	251,554
Insurance	452,675	330,136
Dues and subscriptions	43,897	30,429
Travel and meeting		
Lease and rentals	14,800	19,095
	5,773	8,660
Rail/transportation	367,768	363,194
Other (including alternative analysis)	146,178	103,311
Self-insurance trust activity	(8,973)	150,689
Total general administration expense	4,106,768	4,007,180
Total operating expenses, excluding depreciation	17,693,031	17,812,151
Actual Pension Contributions in Excess (Deficient)		
of GASB 68 Pension Expense	1,722,319	(46,521)
Total operating expenses for		
schedule of operating subsidy	\$ 19,415,350	\$ 17,765,630





# Independent Auditors' Report on Compliance With Laws and Regulations Applicable to the Financial Assistance Received From the Illinois Department of Transportation

To the Board of Trustees of Rockford Mass Transit District

#### **Report on Compliance**

We have audited the compliance of the Rockford Mass Transit District (District) with the applicable provisions of the Downstate Public Transportation Act (as amended) 30 ILCS 740/2, the Civil Administrative Code of Illinois, 20 ILCS 2705/49.19, and the rules and regulations of the Illinois Department of Transportation that are applicable to the financial assistance for the year ended June 30, 2021. The District's state financial assistance is identified in the Schedule of Operating Subsidy under Downstate Operating Assistance Grant. We also tested the calculation of the State's participation in the District's operating deficit and that State assistance claimed and paid are recorded and reported in accordance with the contract with the State of Illinois.

#### Management's Responsibility

Management is responsible for compliance with the laws and regulations applicable to the financial assistance received from the Illinois Department of Transportation.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for the District's state financial assistance compliance based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the provisions of the "Downstate Operating Assistance Grant Program Agreement" with the Department of Transportation, State of Illinois. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on financial assistance occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with laws and regulations applicable to the financial assistance received from the Illinois Department of Transportation. Our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Compliance**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to state financial assistance received for the year ended June 30, 2021.

### **Purpose of This Report**

Baker Tilly US, LLP

This report is intended solely for the information and use of the Rockford Mass Transit District's Board of Trustees, management, and the Illinois Department of Transportation and is not intended to be and should not be used by anyone other than these specified parties.

Madison, Wisconsin December 8, 2021 Schedule of Operating Subsidy Under Downstate Operating Assistance Grant Year Ended June 30, 2021

Operatir	ng Revenues and Income		
401	Passenger fares for transit services	\$	494,840
406	Auxiliary revenue	Ψ	126,828
407	Non-transportation revenue		89,574
414	Federal funds applied to operating expense		3,588,877
	Total operating revenues and income	\$	4,300,119
Operatir	ng Expenses		
501	Labor	\$	6,904,621
502	Fringe benefits ***		7,455,934
503	Professional services		1,058,702
504	Material and supplies consumed		2,295,557
505	Utilities		261,376
506	Casualty and liability		757,145
507	Taxes		5,119
508	Net purchased transportation		367,768
509	Miscellaneous expense		303,113
512	Leases, rentals and purchase-lease payments		5,773
517	Debt service (principal and interest)		3,796,773
	Self-insurance trust activity		(8,973)
	Total operating expenses	\$	23,202,908
	Less ineligible expenses:		
	APTA and IPTA dues	\$	4,900
	Single Audit	φ	3,000
	Self-insurance trust activity		(8,973)
	Stateline Mass Transit District settlement		958,469
	COVID unearned		3,283
	Lobbying and other costs		85,342
	Lobbying and other costs		00,042
	Total eligible operating expenses		22,156,887
	Total operating revenue and income		4,300,119
	Deficit	\$	17,856,768
	Percentage of eligible expense*	\$	14,401,977
	Maximum contract amount	\$	15,378,655
	Eligible downstate operating assistance (Deficit, percentage of eligible expense*, or		_
	maximum contract amount, whichever is less)		
	maximum contract amount, winchever is less)	\$	14,401,977
		Ф	14,401,977
	Downstate operating assistance received		14,075,640
	Downstate operating assistance receivable (overpayment)	\$	326,337
	Downstate operating assistance overpayment received **	\$	(103,547)
		<u> </u>	(1.23,01.)

<sup>\*</sup> For fiscal 2021 65%.

<sup>\*\*</sup> The Downstate Operating Assistance reported as overpaid relates to 2011 - 2020 net overpayments.

<sup>\*\*\*</sup> Within 502 - fringe benefits management has included (\$3,175,681) of pension contributions in excess of GASB 68 expense.





# Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Trustees of Rockford Mass Transit District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Rockford Mass Transit District (the District), which comprise the statements of financial position as of June 30, 2021, and the related statements of activities and cash flows for the year then ended, and the related notes to the financial statements and have issued our report thereon dated December 8, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2021-001 that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The Rockford Mass Transit District's Response to Finding

Baker Tilly US, LLP

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Madison, Wisconsin December 8, 2021



# Independent Auditors' Report on Compliance for Major Federal Program; Report on Internal Control Over Compliance and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

To the Board of Trustees of Rockford Mass Transit District

#### Report on Compliance for Major Federal Program

We have audited the Rockford Mass Transit District's (District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal program for the year ended June 30, 2021. The District's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for the District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on the Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2021.

#### Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However material weaknesses may exist that have not been identified.

#### Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the District as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise District's basic financial statements. We issued our report thereon dated December 8, 2021, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Madison, Wisconsin December 8, 2021

Baker Tilly US, LLP

# Rockford Mass Transit District (A Component Unit of the City of Rockford, Illinois)

Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2021

	Pass-	Federal	Local Agency	
	Through	CFDA	Contract	Federal
Federal Agency/ Program or Cluster Title	Agency	Number	Number	Expenditures
U.S. Department of Transportation				
Federal Transit Cluster				
Bus and Bus Facilities Formula Program	N/A	20.526	IL-34-0014	\$ 5,402
Bus and Bus Facilities Formula Program	N/A	20.526	IL-34-0033	282,427
Federal Transit Formula Grants	N/A	20.507	IL-90-X755	58,510
Federal Transit Formula Grants	N/A	20.507	IL-90-X782	1,327,031
COVID-19 Federal Transit Formula Grants	N/A	20.507	IL-90-X827	3,587,255
Total Federal Transit Formula Grants				4,972,796
Total Federal Transit Cluster				5,260,625
Transit Services Programs Cluster				
Enhanced Mobility of Seniors and Individuals with Disabilities	N/A	20.513	IL-16-0033	211,820
Total Transit Services Program Cluster				211,820
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 5,472,445

Notes to Expenditures of Federal Awards June 30, 2021

#### Note 1. Reporting Entity

This report on Federal Awards includes the federal awards of the Rockford Mass Transit District. The reporting entity for the Rockford Mass Transit District is based upon criteria established by the Governmental Accounting Standards Board.

#### Note 2. Basis Of Presentation

The accompanying schedule of expenditures of federal awards (the "schedule") includes the federal award activity of the Rockford Mass Transit District under programs of the federal government for the year ended June 30, 2021. The information in this schedule is presented in accordance with the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Rockford Mass Transit District, it is not intended to and does not present the financial position, changes in net position or cash flows of the Rockford Mass Transit District.

The accounting records of the District's grant programs are maintained on the accrual basis of accounting. Expenditures are recorded when the liability is incurred and revenues are recorded as earned. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

#### Note 3 Description of the Major Program

There was one major program for the year ended June 30, 2021 which included the Federal Transit Cluster. The Federal Transit Cluster includes the Federal Transit Formula Grants (CFDA #20.507) and the Bus and Bus Facilities Formula Program (CFDA #20.526), awarded by the Federal Transit Administration – U.S. Department of Transportation to the Rockford Mass Transit District for the purpose of financing capital projects and supporting public transportation services in urbanized areas.

#### Note 4 Relationship to Basic Financial Statements

Federal financial capital and operating assistance is reported in the Rockford Mass Transit District's basic financial statements as follows:

Federal Operating Subsidy Federal Capital Contributions	\$	3,588,877 1,883,568
Total Federal Schedule of Expenditures of Federal Awards	\$	5,472,445
Federal Capital Grant Contributions State and Local Capital Grant Contributions	\$	1,883,568 2,892,421
Total Capital Contributions per the Basic Financial Statements	<u>\$</u>	4,775,989

Notes to Expenditures of Federal Awards June 30, 2021

#### **Note 5 Indirect Cost Rate**

Rockford Mass Transit District has elected not to use the 10 percent de minimis cost rate.

# **Rockford Mass Transit District** Enterprise and Fiduciary Funds (A Component Unit of the City of Rockford, Illinois) Schedule of Findings and Questioned Costs

June 30, 2021

Section I Summary of Auditors' Results				
Financial Statements				
Type of report the auditor issued on whether the financial statements audited are prepared in accordance with GAAP:	Unmodified			
Internal control over financial reporting:				
Material weakness(es) identified?	X yes	No		
Significant deficiency(ies) identified?	yes	X none reported		
Noncompliance material to financial statements noted?	yes	X no		
Federal Awards				
Internal control over major programs:				
Material weakness(es) identified?	yes	X no		
Significant deficiency(ies) identified?	yes	X none reported		
Type of auditor's report issued on compliance for major programs:	Unmodified			
Any audit findings disclosed that are required to be reported in accordance with section 2CFR 200.516(a) of the Uniform Guidance?	yes	X no		
Auditee qualified as low-risk auditee?	yes	X no		
Identification of major federal program:				
CFDA Numbers	Name of Federal Program or Cluster			
20.526 & 20.507	Federal Transit Cluster			
	Federal			
Dollar threshold used to distinguish between type A and type B programs:	\$ 750,000	)		

Schedule of Findings and Questioned Costs June 30, 2021

# Section II Financial Statement Findings Required to be Reported in Accordance with Government Auditing Standards

Finding 2021-001: Financial Reporting

**Criteria:** AU Section 325, Communicating Internal Control Related Matters Identified in an Audit, requires auditors to report a weakness if the District is not able to prepare its year-end financial statements, including the statement of cash flows and all footnote disclosures; prepare the schedule of expenditures of federal awards; or has material journal entries.

**Condition:** We, as your auditors, prepared the financial statements. In addition, for fiscal year 2021 we prepared material journal entries related to complex areas including other post-employment benefits and self-insurance activity. This is a continued finding from the prior year and was number 2020-001.

**Cause:** The accounting department has a limited number of staff and employees do not have the time available or certain specialized expertise required to prepare GAAP financial statements or certain unique year-end adjustments.

**Effect:** Without adequate internal control over financial reporting, the financial statements may not contain all of the required disclosures and account balances if prepared by Rockford Mass Transit District. As a result, the annual financial statements as included in this report are not available to the District until they are completed by the auditors.

**Recommendation:** We recommend that the District continue to review its resources and processes and evaluate the potential benefits associated with increased financial reporting capabilities and reviews. We note the number of year-end adjustments has decreased in recent years and management has increased their involvement in the reporting process.

**Management's Response:** Management is aware of the situation and will continue to review the current process to identify areas to improve controls over financial reporting

Section III Federal Award Findings and Questioned Costs

None noted.

Section IV Prior Year Findings

Finding 2020-001 Repeated as 2021-001